CITY OF LAS VEGAS, NEVADA



CONSOLIDATED PLAN

For the HUD

CDBG, HOME, ESG, and HOPWA

Programs

For the Five-Year Period July 1, 2010 – June 30, 2015

FINAL



Neighborhood Services Department 400 Stewart Avenue Las Vegas, Nevada 89101 702-229-2330

May 14, 2010

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Five-Year Strategic Plan

This document includes Narrative Responses to specific questions that grantees of the Community Development Block Grant, HOME Investment Partnership, Housing Opportunities for People with AIDS and Emergency

Shelter Grants Programs must respond to in order to be compliant with the Consolidated Planning Regulations.

GENERAL

1. Executive Summary

This Consolidated Plan presents the city of Las Vegas (City) strategies for the use of U.S. Department of Housing and Urban Development (HUD) formula grant program funding. HUD's formula grant programs include the Community Development Block Grant (CDBG), Emergency Shelter Grant (ESG), HOME Investment Partnerships (HOME), Housing Opportunities for Persons with AIDS (HOPWA). This plan covers five program years for the period of July 1, 2010 through June 30, 2015.

Las Vegas leads the nation in foreclosures; the value of residential properties has dropped over 40% in Las Vegas and will continue this downward trend as the condition of abandoned and foreclosed homes deteriorates due to neglect and vandalism. The foreclosure issue has a tremendous impact on the economy as the tax base is supported in part by property taxes, which will be reduced in conjunction with lower property values. Homeowners' Associations cannot collect monthly HOA dues from foreclosed homes and in turn are unable to financially support the maintenance of their streets and neighborhood amenities resulting in further deterioration of the community. Furthermore, some HOA's are experiencing bankruptcy and looking to the cities to take over maintenance of private streets, parks and other infrastructure. Programs such as the Neighborhood Stabilization Plan will assist the city reduce the number of abandoned and vacant homes from our existing housing stock.

The housing and community development activities included in this plan seek to achieve HUD's goals to provide decent housing, a suitable living environment, and expand economic opportunities. The City plans to target low and moderate-income residents, special needs populations, and low and moderate-income residential areas. The HOPWA program plans to target eligible persons and activities located throughout Clark County. The City plans to coordinate its programs and projects with other local jurisdictions, non-profit organizations, the private sector, and State and Federal programs.

The preparation of this plan included extensive opportunities for citizen input and comment. The City held focus group community meetings, public hearings, and public meetings and consulted with several non-profit organizations, for-profit organizations, and government agencies. The draft 2010-2015 Consolidated Plan was made available to the public through advertisement in local newspapers on April 12, 2010 for a 30-day public review and comment period. The draft plan was made available for review in print form at the Neighborhood Services Department. The City plans to make the final plan available to the public on the City's website at www.lasvegasnevada.gov and in print form at the Neighborhood Services Department.

Community Profile

Please refer to the City of Las Vegas Community Profile publication which may be downloaded from the City's website at

http://www.lasvegasnevada.gov/files/community_profile.pdf

City of Las Vegas Vision:

A vibrant, affordable, and diverse city of opportunity in which all citizens enjoy their neighborhoods, feel safe, and know they will be heard.

City of Las Vegas Priorities are:

- Sustainable, Livable neighborhoods
- Vibrant Urban Fabric
- Fiscally Sound Government
- Pro-Business Environment
- Safe City
- Citizen Engagement

In support of the City's vision and priorities, the Consolidated Plan and Action Plan include housing and community development activities which:

- Create more affordable rental and owner-occupied housing opportunities for its citizens:
- > Support diverse, safe, sustainable and livable neighborhoods through the improvements to housing, facilities, infrastructure, and services;
- ➤ Provide public facilities and services that promote healthy lifestyles for all segments of the community, including the disabled, homeless, low-income residents, seniors, and youth;
- Promote open government by providing its citizens with public input and comment opportunities regarding the Consolidated Plan and Action Plan;
- Improve housing stock, public facilities and infrastructure to provide a safe environment for City residents, businesses, and visitors; and
- Provide affordable housing, improve streets and sidewalks, parks and recreation facilities that help revitalize and invigorate the City's urban core and surrounding neighborhoods.

For additional information on the City's priorities, the Las Vegas Master Plan 2020 Policy Document and other City plans may be downloaded from the City's website at http://www.lasvegasnevada.gov/Publications/plans.asp.

Housing and Community Development Needs

As part of the citizen participation process surveys were distributed within the low and moderate-income neighborhoods (CDBG-Eligible Areas) in the City to gather public input. For a full analysis of the community survey results, please refer to the managing the process section of this plan. The survey asked the public to determine what services are important to them and their neighborhood. The following is a summary of the community survey results including the top three housing and community development needs for the general population, seniors, and persons with disabilities.

General Population: All Households

- 1. Employment Opportunities
- 2. Repair your Home
- 3. Affordable Housing

Special Needs Population: Seniors

- 1. Repair your Home
- 2. Senior Services
- 3. Affordable Homes

Special Needs Population: Persons with Disabilities

- 1. Disabilities Services
- 2. Repair your Home
- 3. Assisted Living

Summary of Priority Needs and Objectives

The following tables indicate the housing, homeless, non-homeless special needs, and community development priority needs categories and specific objectives by priority.

Table 1 - Housing Priority Needs Categories and Specific Objectives

| Owner-Occupied Housing | |
|--|----------|
| Specific Objectives | Priority |
| Improve the quality of owner housing | High |
| Increase the availability of affordable owner housing | High |
| Increase access to affordable owner housing | High |
| Increase access to affordable owner housing for minorities | High |
| Rental Housing | |
| Specific Objectives | Priority |
| Increase the supply of affordable rental housing | High |
| Improve the quality of affordable rental housing | High |
| Improve access to affordable rental housing | High |
| Improve access to affordable rental housing | High |

High priority housing activities include:

- Construction of Housing
- Direct Homeownership Assistance
- > Rental Housing Subsidies
- > Rehabilitation; Single-Unit Residential

Table 2 - Homeless and Non-homeless Special Needs Priority Needs Categories and Specific Objectives

| Homeless/HIV/AIDS | |
|---|----------|
| Specific Objectives | Priority |
| Increase the number of homeless persons moving into permanent housing | High |
| End chronic homelessness | High |
| Provide housing and supportive services for persons with HIV/AIDS and their families | High |
| Non-homeless Special Needs | |
| Specific Objectives | Priority |
| Increase range of housing options and related services for persons with special needs | High |

High priority homeless activities include:

- > HOPWA
- Operating Costs of Homeless/AIDS Patients Programs

- Public Services (General)
- Subsistence Payments (Rent and Utilities)
- Youth Services

High priority non-homeless special needs housing and supportive services activities include:

- ➤ Elderly and Frail Elderly
- Persons with Severe Mental Illness
- Developmentally Disabled
- Physically Disabled
- Alcohol/Other Drug Addicted
- Persons with HIV/AIDS and their Families
- Public Housing Residents

High priority HOPWA activities include:

- Facility-based Housing Operations
- Housing Information Services
- > Resource Identification
- > Short-term Rent, Mortgage, and Utility Assistance
- Supportive Services
- > Tenant-based Rental Assistance

Table 3 - Community Development Priority Needs Categories and Specific Objectives

| Economic Development | |
|---|----------|
| Specific Objectives | Priority |
| Improve economic opportunities for low-income persons | High |
| Remediate and redevelop brownfields | Low |
| Infrastructure | |
| Specific Objectives | Priority |
| Improve quality/increase quantity of public improvements that benefit | Medium |
| lower income persons | |
| Public Facilities | |
| Specific Objectives | Priority |
| Improve quality/increase quantity of neighborhood facilities for low- | High |
| income persons | |
| Public Services | |
| Specific Objectives | Priority |
| Improve the services for low/mod income persons | High |

High priority public facility and infrastructure activities include:

- Public Facilities and Improvements (General)
- ➤ Homeless Facilities
- Sidewalks
- Child Care Centers

High priority public services activities include:

- Homeless Outreach and Prevention
- Battered and Abused Spouses
- Child Care Services

- Employment Training
- Health Services
- Mental Health Services
- Public Services (General)
- Services for the Disabled
- Senior Services
- Substance Abuse Services
- Youth Services

Please refer to the Consolidated Plan needs tables for activities, needs, gap, goals, priority needs, dollars to address, plan to fund, and funding source. More details are also included in Housing, Homeless, Non-homeless Special Needs, Community Development, and HOPWA narrative sections of this plan.

Strategic Plan

1. Mission Statement

Over the five program years of this plan, the City of Las Vegas is planning to complete housing and community development activities that achieve HUD's goals to provide decent housing, a suitable living environment, and expand economic opportunities within the City of Las Vegas. These activities will provide assistance to low and moderate-income residents and special needs populations. The City plans to coordinate its programs and projects with other local jurisdictions, non-profit organizations, the private sector, and State and Federal programs.

The City plans to support the City's vision and priorities through the housing and community development activities listed in this plan. For information on the City's vision and priorities, please refer to the Executive Summary section of this plan. For additional information on the City's priorities, the Las Vegas Master Plan 2020 Policy Document and other City plans may be downloaded from the City's website at http://www.lasvegasnevada.gov/Publications/plans.asp.

1. Geographic Areas of the Jurisdiction

As of July 1, 2009, the City of Las Vegas, Nevada contained 133.21 square miles and had a total population of 607,876. For additional geographic information about the City of Las Vegas, please refer to the City of Las Vegas Community Profile publication which may be downloaded from the City's website at

http://www.lasvegasnevada.gov/files/community_profile.pdf.

According to the U.S. Census 2000 data provided by HUD, the City of Las Vegas had a total population of 193,414 low and moderate-income persons. These are persons with incomes that are below 80 % of AMI and are classified as low and moderate-income by HUD. In 2000, this was approximately 41 % of the total City population.

The CDBG (Community Development Block Grant)-eligible areas are the census tracts or block groups with 51 percent (%) or more of the population that are low and moderate-income, as defined by HUD. In 2000, these areas had a total of approximately 112,260 low and moderate-income persons. The low and moderate-income population averages about 60 percent (%) of the total population in these areas.

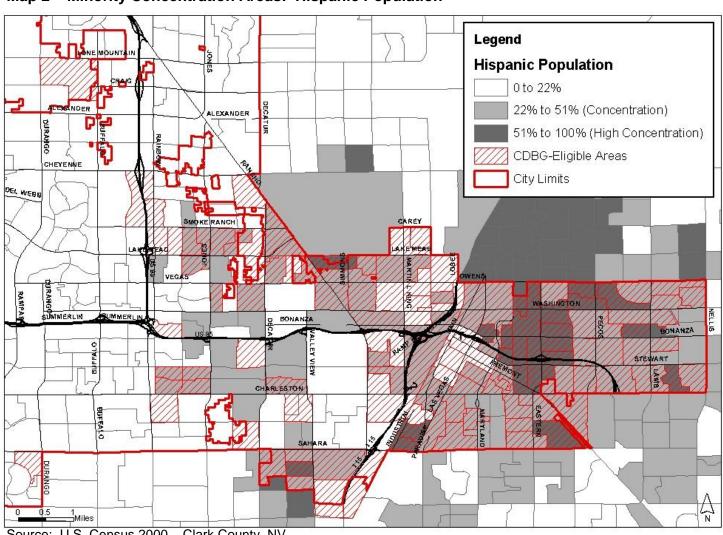
Map 1 below shows the CDBG-eligible areas within the City limits. City Consolidated Plan funds, except for HOPWA, will mostly target these areas and activities that directly benefit low and moderate-income persons citywide. City HOPWA funds will target low and moderate-income persons with HIV/AIDS and their families within the Clark County EMSA (Eligible Metropolitan Statistical Area).

Maps 2, 3, and 4 below show the minority concentration areas, including the Hispanic, Black or African American, and Asian populations, and the CDBG-eligible areas. As shown on the maps, these minority populations are highly concentrated within the CDBG-eligible areas. For Maps 2 and 3, high concentrations are areas where minorities exceed 51 percent (%) or more of the total population. According to the 2000 U.S. Census for Clark County, 22 percent (%) of the total population was Hispanic or Latino, 9.1 percent was Black or African American, and 5.3 percent (%) was Asian. For Map 4, high concentrations are areas where minorities are more than twice the average of 5.3 percent (%) of the total population.

ALEXANDER CHEYENNE DEL MEBB CAREY SMOKE RANCH VEGA5 STANGO STANGO WASHINGTON SUMMERLI BONANZA BONANZA STEWART CHARLESTON SAHARA Legend City Limits CDBG-Eligible Areas

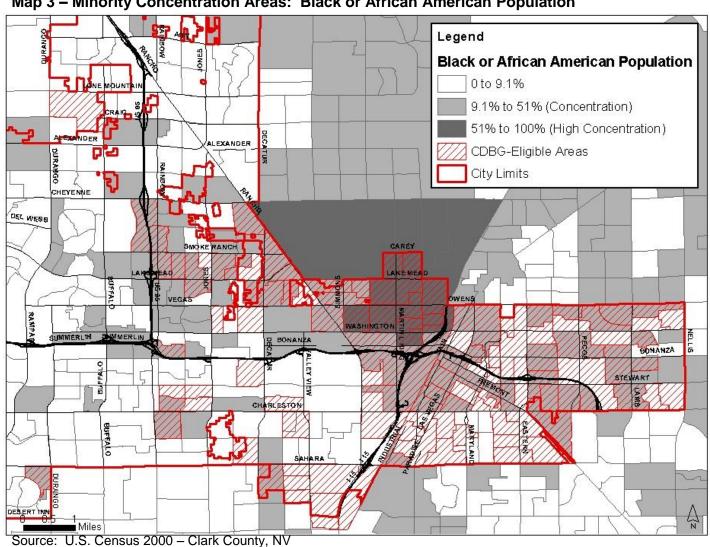
Map 1 - CDBG-Eligible Areas in the City of Las Vegas (areas with 51% or more of the population that are low and moderate-income)

Source: HUD (U.S. Census 2000) - City of Las Vegas, NV

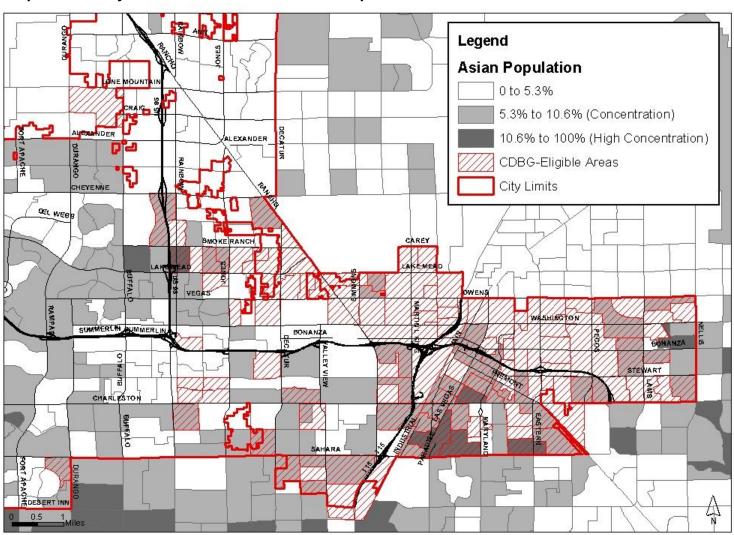


Map 2 – Minority Concentration Areas: Hispanic Population

Source: U.S. Census 2000 - Clark County, NV



Map 3 – Minority Concentration Areas: Black or African American Population



Map 4 – Minority Concentration Areas: Asian Population

Source: U.S. Census 2000 - Clark County, NV

2. Basis for Allocation of Funding Geographically

The basis for allocating the City's Consolidated Plan programs investments geographically occurs during the Request for Applications (RFA) process. The City distributes grant applications for the, CDBG, ESG, HOME, and HOPWA programs to eligible non-profit organizations located throughout the Las Vegas metropolitan area.

The Consolidated Plan programs, except HOPWA, target CDBG-eligible areas (see Map 1). City CDBG, ESG, and HOME programs target activities that directly benefit low and moderate-income persons citywide. City HOPWA funds target low and moderate-income persons with HIV/AIDS and their families within the Clark County EMSA.

High priority needs are those categories the City will fund during the 2010-2015 Consolidated Plan. Medium priority needs are the categories the City may fund during the 2010-2015 Consolidated Plan. Low priority needs are the categories that the City will not fund during the 2010-2015 Consolidated Plan. The following are the high priority needs categories:

- Rental Housing
- ➤ Homeless/HIV/AIDS
- Non-homeless Special Needs
- Economic Development
- Public Services Youth Services

3. Obstacles to Meeting Underserved Needs

According to the Consolidated Plan, extremely low- and low-income households of all types are underserved with respect to affordable housing. In order to overcome this gap, the City strategies provide additional affordable rental and owner housing opportunities including acquisition, rehabilitation and new construction of rental and owner housing units. Other affordable housing projects include single family rehabilitation, minor home repairs, and NSP funded first-time homeownership assistance.

According to the Consolidated Plan, senior and special needs housing and services are underserved as are Low and moderate-income persons in the areas of affordable childcare, employment opportunities, job training, youth activities, life skills, and social services. Projects that will fund are included in this Action Plan. Senior and special needs housing and services, and public service programs in the Action Plan address these underserved needs.

Managing the Process (91.200 (b))

1. Lead Agency

The City of Las Vegas, a HUD entitlement grantee, is the lead agency for administering programs and projects covered by the 2010-2015 Consolidated Plan. The City of Las Vegas Neighborhood Services Department administers these programs and projects. Participating City of Las Vegas departments and non-profit organizations administering programs and projects covered by this plan include:

| City of Las Vegas Departments | | | |
|---|--------------------------|--|--|
| Building and Safety Finance and Business Services | | | |
| Business Development Leisure Services | | | |
| City Attorney | Planning and Development | | |
| Field Operations | Public Works | | |

| Non-Profit Organizations | |
|--|--|
| Academic and Athletic Connections | Area Health Education Center (AHEC) |
| Aid for AIDS of Nevada (AFAN) | Affordable Housing, Inc. |
| Anthony Pollard Foundation | Blind Center of Nevada |
| Boys and Girls Club | Catholic Charities of Southern Nevada |
| Clark County Bar Association | Cloudbreak Las Vegas, LLC |
| Family and Child Treatment of Southern | Community Development Programs |
| Nevada (FACT) | Center of Nevada (CDPCN) |
| Community Counseling Center | Consumer Credit Counseling Services |
| Family Promise | Foundation for an Independent Tomorrow |
| Greater Las Vegas After School All Stars | Give Me a Break |
| Golden Rainbow | Habitat for Humanity |
| HELP of Southern Nevada | HELP USA |
| Helping Hands of Vegas Valley | Housing for Nevada |
| James Seastrand | Jude 22 |
| Las Vegas Indian Center | Las Vegas Natural History Museum |
| Lied Discovery Children's Museum | Lutheran Social Services |
| Neighborhood Housing Services of SNV | Nevada Community Learning Centers, Inc |
| Nevada HAND | Nevada Health Centers |
| Nevada Partners | Opportunity Village |
| Positively Kids | Rebuilding Together of SNV |
| SAFE House | Salvation Army |
| Silver State Housing | Southern Nevada Area Health Education |
| Shade Tree | Southern Nevada Public Television |
| | Friends of Channel 10 |
| Spread the Word Nevada Kids to Kids | Three Square |
| U.S. Veterans Initiative | United Jewish Community/Jewish |
| | Federation of Las Vegas |
| Variety Early Learning Center | WestCare Nevada |
| Women's Development Center | |

2. Consolidated Plan Development Process

As part of the citizen participation process, surveys were distributed within the low and moderate-income neighborhoods (CDBG-Eligible Areas) in the City to gather public input. The community survey requested for the public to indicate what is important to them and their neighborhoods. The survey asked What Services Do You Need? Table 4 below lists the community survey results for the special needs and general populations, including rank, survey category, and number of survey responses.

Table 4 - Community Survey Results

| Special Needs Population: Seniors | | | |
|-----------------------------------|-----------------------|---------------------|---------------------|
| Rank | Survey Category | Number of Responses | Percentage of Total |
| 1 | Repair your Home | 315 | 23% |
| 2 | Senior Services | 263 | 19% |
| 3 | Affordable Homes | 236 | 17% |
| 4 | Assisted Living | 191 | 14% |
| 5 | Affordable Apartments | 190 | 14% |

| 6 | Adult Daycare | 154 | 11% |
|---|---------------------------------------|-----------|------------|
| Special Needs Population: Persons with Disabilities | | | |
| | | Number of | Percentage |
| Rank | Survey Category | Responses | of Total |
| 1 | Disabilities Services | 215 | 24% |
| 2 | Repair your Home | 210 | 23% |
| 3 | Assisted Living | 182 | 20% |
| 4 | Affordable Homes | 164 | 18% |
| 5 | Affordable Apartments | 140 | 15% |
| | General Population: All Househ | olds | |
| 1 | Employment Opportunities | 351 | 12% |
| 2 | Repair your Home | 347 | 11% |
| 3 | Affordable Housing | 330 | 11% |
| 4 | Youth Activities | 313 | 10% |
| 5 | Job Training | 262 | 9% |
| 6 | Affordable Childcare | 251 | 8% |
| 7 | Homeownership Down Payment Help | 250 | 8% |
| 8 | Life Skills | 223 | 7% |
| 9 | English as a Second Language Training | 217 | 7% |
| 10 | Homes | 192 | 6% |
| 11 | Substance Abuse Programs | 175 | 6% |
| 12 | Apartments | 116 | 4% |

The City used the most recent housing market analysis data from the Southern Nevada Regional Planning Coalition (SNRPC), available online at http://www.snrpc.org/WorkforceHousing.htm for the Consolidated Plan and Action Plan. In addition, Las Vegas Metro Area housing market information was used from the Southern Nevada Home Builders Association (SNHBA), available online at http://www.snhba.com/ns/main.html.

The plans and reports, with their website addresses or availability included, that were used as references in drafting and completing this Consolidated Plan are:

- ➤ Analysis of Impediments to Fair Housing Choice for the City of Las Vegas, BBC Research and Consulting 2010. Not currently available on the City's website, this report is available in print form at the Neighborhood Services Department
- Analysis of the Las Vegas, Nevada Housing Market, HUD 2003 http://www.huduser.org/publications/econdev/mkt_analysis.html
- Five-Year Capital Improvement Plan, City of Las Vegas 2006 http://www.lasvegasnevada.gov/files/Capital_Improvement_2010-2014_.pdf
- ➤ Five-Year Plan of the Southern Nevada Regional Housing Authority of the City of Las Vegas 2010 http://www.haclv.org/
- ➤ Homes for Homeless Nevadans 10 Year Plan to Reduce Homelessness, City of Las Vegas 2006 http://www.lasvegasnevada.gov/publications/7788.htm This report is available in print form at the Neighborhood Services Department
- ➤ Las Vegas Community Profile, City of Las Vegas 2005
- http://www.lasvegasnevada.gov/files/10623_OBD_Newsletter.pdfMaster Plan 2020 Policy Document, Housing Element, City of Las Vegas -2005 http://www.lasvegasnevada.gov/files/Housing Element.pdf
- Nevada Special Needs Housing Assessment, State of Nevada, BBC Research and Consulting – 2002

Not currently available on the City's website, this report is available in print form at the Neighborhood Services Department

- NHD Apartment Facts, State of Nevada 2005 http://nvhousing.state.nv.us/index.htm
- Southern Nevada Community Assessment, United Way and Nevada Community Foundation 2003 http://www.nevadacf.org/communityneedsassessment.htm
- Southern Nevada Continuum of Care Application, Clark County need 2009 http://www.accessclarkcounty.com/depts/social_service/pages/homeless_default.aspx
- Southern Nevada Workforce Housing Study, Clark County and SNRPC, Restrepo Consulting Group LLC 2005 http://www.snrpc.org/WorkforceHousing/FinalDraftr4.pdf

3. Consultations

This Consolidated Plan was developed with consultation with several housing, social service agencies, and other entities, including those focusing on facilities and services to children, elderly persons, persons with disabilities, persons with HIV/AIDS and their families, and homeless persons. During the Consolidated Plan Development Process, City residents participated in, public hearings, and the community survey. The Consolidated Plan was also developed in consultation with:

Southern Nevada Regional Housing Authority (SNRHA) is the public housing agency for the City of Las Vegas. HACLV's five-year plan and annual agency plan were used to update SNRHA public housing information within this plan. The draft Consolidated Plan was provided to the SNRHA for their review and comment.

Ryan White Title I Planning Council and Clark County Social Services were consulted regarding the needs and issues facing persons with HIV/AIDS and their families. The City of Las Vegas HOPWA program staff and HOPWA project sponsor staff attended and participated in the Planning Council meetings. These meetings included discussions of updates to the Ryan White Title I Standards of Care Plan and goal, strategies, and outcomes for housing services for providers using Ryan White funding.

Southern Nevada Homeless Coalition (SNHC) is a regional volunteer group established to address issues related to the homeless and to affordable housing. Consisting of individuals, businesses and agencies serving the homeless, the SNHC meets monthly to discuss trends, gaps in services, policy development and public awareness of homelessness. The City of Las Vegas, along with Clark County and North Las Vegas are active members of the SNHC.

Southern Nevada Regional Planning Coalition (SNRPC) is an organization that brings together all public jurisdictions, including the City of Las Vegas, to coordinate policies and programs dealing with regional quality of life issues. These issues include air quality, homelessness, housing, population growth, public facilities, transportation, and water.

SNRPC Committee on the Homeless - This committee oversees regional homeless activities. The City of Las Vegas Neighborhood Services Department participates on this committee that coordinates housing and services programs for the homeless, assesses current homeless needs, and gaps in service to the homeless. This committee also identifies and applies for competitive homeless-related federal, state and local grants.

SNRPC Workforce Housing Sub-Committee – This sub-committee focuses on regional workforce housing, including affordable and attainable housing. The City of Las Vegas Neighborhood Services Department participates on this committee that is determining regional

workforce housing issues, needs, and strategies. The committee contracted with Restrepo Consulting to complete a report called the Southern Nevada Workforce Housing Study.

Citizen Participation (91.200 (b))

1. Citizen Participation Plan

As required by the Department of Housing and Urban Development (HUD) Rules and Regulations, the City of Las Vegas complies with regulation 24 CFR 91.105, Citizen Participation Plan for local governments. The City has adopted a citizen participation plan that sets forth the City's policies and procedures for citizen participation. The Citizen Participation Plan is broken down into the following sections:

- a. Availability and Notification of Plans and Reports
- b. Citizen Comments and Complaints
- c. Citizen Comment and Review Time Frame
- d. Citizen Involvement
- e. Citizen Participation Schedule
- f. Community Development Recommending Board (CDRB)
- g. Consolidated Annual Performance and Evaluation Report (CAPER)
- h. Consolidated Plan Amendments
- i. Records Access
- j. Relocation and Anti-Displacement
- k. Technical Assistance

a. Availability and Notification of Plans and Reports

A notification will be advertised in local newspapers that the draft Consolidated Plan, Action Plan, and CAPER are available to the public for comment and review. The City's notification will be advertised in a variety of local newspapers, including the <u>Las Vegas Review-Journal</u>, <u>El Mundo</u>, and the <u>Las Vegas Sentinel-Voice</u>. The notification will provide a brief summary of the draft Consolidated Plan, Action Plan, and CAPER.

The notification will state that the draft Consolidated Plan, Action Plan, and CAPER will be available to the public for review in print form at the Neighborhood Services Department, 400 Stewart Avenue, 2nd Floor, Las Vegas, NV 89101. The notification for the draft Consolidated Plan and Action Plan will allow for 30 days of public comment and review. The notification for the draft CAPER will allow for 15 days of public comment and review.

The City plans to make the final Consolidated Plan, Action Plan, and CAPER available to the public for review on the City's website at www.lasvegasnevada.gov. The City's final plans and reports will also be made available in print form at the Neighborhood Services Department, 400 Stewart Avenue, 2nd Floor, Las Vegas, NV 89101, (702) 229-2330.

b. Citizen Comments and Complaints

Citizen comments received in writing or verbally at the public meetings and public hearings will be reviewed by the City to determine if any action is needed. If a response is deemed necessary, the City will provide a written response to the citizen. A summary of all comments and responses received during the public comment and plan development period will be included in the Consolidated Plan, Action Plan, and CAPER.

Citizen Complaints that are received in writing related to the Consolidated Plan, Action Plan, CAPER, and amendments will be reviewed by the City. The City will provide a written response to the citizen within 15 working days.

c. Citizen Comment and Review Time Frame

For the draft Consolidated Plan and/or Action Plan, the City will provide a minimum of 30 days to allow citizens to review and submit comments. Citizen input may be provided verbally at the public hearings or received in writing. The City will include all verbal and written public comments and address these comments in the final Consolidated Plan and/or Action Plan submitted to HUD. For the draft CAPER, the City will provide a minimum of 15 days to allow citizens to review and submit comments. Citizen input provided in writing will be included and addressed by the City in the final CAPER.

d. Citizen Involvement

City residents will have opportunities to be involved in the development of the Consolidated Plan, Annual Action Plan, substantial amendments to the Consolidated Plan and Action Plan, and Consolidated Annual Performance Evaluation Report (CAPER). City residents are encouraged to participate in the public hearings and meetings that take place throughout the Consolidated Plan and Action Plan development process.

The City also encourages the participation of minorities, non-English speaking persons, seniors, persons with disabilities, and other special needs populations. Translation services are available upon request for the community focus group meetings, public meetings, and public hearings. The community needs survey is printed each year in both English and Spanish. The community focus group meetings, public meetings, and public hearings are all held in facilities that are accessible to persons with disabilities and are accessible by public transportation. The City will provide timely notification of all meetings by adhering to all posting requirements in compliance with the Nevada Open Meeting Law.

Residents of the City's low and moderate-income neighborhoods (CDBG-Eligible Areas) will be encouraged to participate through community focus group meetings and community needs surveys. At least two (2) community focus group meetings are held annually with City residents to help determine local community needs. In addition, community needs surveys are distributed within the City's low and moderate-income neighborhoods to gather public input on housing and community development. The community needs results from the meetings and surveys help provide guidance to City staff, CDRB members, applicants, and are included in the Consolidated Plan and Action Plan.

e. Citizen Participation Schedule

Table 5 below gives a general schedule of the annual citizen participation process in order of actions taken. HOME and State LIHTF funds will be available to affordable housing developers to apply for on a year-round basis, and will not be part of the CDRB process. For a more detailed citizen participation process schedule, please refer to the Action Plan.

Table 5 - Citizen Participation Schedule

| ACTION | DATE |
|---|-----------|
| Community Needs Surveys distributed and collected during community meetings in target neighborhoods | May |
| Community Needs Surveys Due | June |
| Applications Release Date | October |
| Application Workshops (CDBG Construction, CDBG Public Service, HOPWA, ESG) | October |
| Advertise and make available the draft Consolidated Annual | September |

| Performance and Evaluation Report (CAPER) covering the previous program year for 15-day public review and comment period | |
|--|-----------|
| Submit final CAPER covering the previous program year to HUD | September |
| Applications Due | October |
| Applications Community Review | November |
| HOPWA Presentations to CDRB | January |
| ESG Presentations to CDRB | January |
| CDBG Public Service Presentations to CDRB | January |
| Public Hearing for City Council Approval of CDRB Recommendations | March |
| Advertise and make available the draft Consolidated Plan and/or Action Plan for 30-day public review and comment period | April |
| Public Hearing and City Council approval of the submittal of the Consolidated Plan and/or Action Plan to HUD, including consideration of public comment as required by HUD | April/May |
| Submit Final Consolidated Plan and/or Final Action Plan to HUD | May |

f. Consolidated Annual Performance and Evaluation Report (CAPER)

The HUD-required CAPER must be submitted to HUD by September 30th of each program year. The CAPER indicates the total number of clients served funds expended, and projects completed for activities that were included in the annual Action Plan for the previous program year. The CAPER allows HUD to review and evaluate the City's progress in meeting the goals of its Consolidated Plan and the extent to which it is meeting HUD's goals.

For the CAPER public comment period, please refer to section c. Citizen Comment and Review Time Frame on page 20. For the CAPER report availability, please refer to section a. Availability of Plans and Reports on pages 19 and 20.

g. Community Development Recommending Board (CDRB)

The CDRB is a citizen's advisory group, appointed by the City Council. Its members are appointed to represent the concerns and opinions of the community in advising the City on the allocation of CDBG, ESG, and HOPWA funds. HOME, and State LIHTF funds are not part of the CDRB process.

Through a series of open public meetings, and with the assistance of the Neighborhood Services Department staff, the CDRB reviews past projects, examines changes in community needs and explores trends as they affect community development as outlined in the Consolidated Plan, and subsequently evaluates and recommends projects to the City Council. To arrive at a sound recommendation, the CDRB uses a review process that includes a careful evaluation of each eligible applicant proposal within the context of program design and against program criteria and current objectives, both national and those outlined in the Consolidated Plan.

The most difficult task the CDRB faces is selecting which projects and activities are to be recommended to the City Council for funding. The limited amount of Grant funds is inadequate to meet the requests of all the applicants. Development of a project ranking system enables CDRB and staff to prioritize applications in a manner that will best meet Citywide strategies and objectives. Of the community development projects proposed, and

determined by staff to meet HUD eligibility guidelines, the CDRB will recommend only those projects that most effectively and efficiently meet the needs of eligible City residents.

h. Consolidated Plan Amendments

The criteria for Non-Substantial Amendments to the Consolidated Plan and Action Plan are defined as follows:

Non-Substantial Amendments

- ➤ Cancellation of any activity with a funding amount of \$499,999 or less that is covered by the Consolidated Plan and the Action Plan;
- A change in funding of \$499,999 or less for any activity covered by the Consolidated Plan and the Action Plan; or
- A change in location of any activity covered by the Consolidated Plan and the Action Plan within a five-mile radius from the original site.

The criteria for Substantial Amendments to the Consolidated Plan and Action Plan are defined as follows:

Substantial Amendments

- Cancellation of any activity with a funding amount of \$500,000 or more that is covered by the Consolidated Plan and the Action Plan;
- A change in funding of \$500,000 or more for any activity covered by the Consolidated Plan and the Action Plan;
- ➤ A change in location of any activity covered by the Consolidated Plan and Action Plan outside a five-mile radius from the original site;
- > A change in the goals, objectives, or priorities of the Consolidated Plan; or
- A new activity to be carried out using funds from a Consolidated Plan program (including program income), not previously covered in the Consolidated Plan and Action Plan.

For substantial amendments, the City will provide citizens with reasonable notification by advertising in local newspapers allowing for at least 30 days for citizen comment and review. The City's notification will summarize proposed amendment, including the activity, project location, funding amount, and funding source. The City will consider all citizen comments received and attach a summarized evaluation of acceptable and unacceptable comments to the Substantial Amendment.

i. Records Access

The City will provide reasonable public access to information and related records for the City's Consolidated Plan programs from the preceding five years. Citizens must follow the city's Public Records Request Procedures, which are found at http://www.lasvegasnevada.gov/files/Records_Manual_Chapter_2_only_Final_3-28-02.pdf.

j. Relocation and Anti-Displacement

The City discourages the displacement of residents for HOME, CDBG, or other HUD-funded projects. For projects that result in the displacement of residents, the City will follow the requirements and provide assistance in accordance with the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (42 U.S.C. 4601), as amended; the implementing regulations issued by the Department of Transportation at 49 CFR 24; and Section 104(d) of the Housing and Community Development Act of 1974 [42 U.S.C. 5304(d)].

k. Technical Assistance

The City will provide technical assistance to the CDRB and to qualified non-profit organizations assisting very low- and low-income groups in developing proposals for funding under any of the programs covered by the Consolidated Plan. The Neighborhood Services Department will determine the level and type of assistance to be provided.

2. Public Comments Received

NONE

3. Efforts to Broaden Participation

Please refer to section d. Citizen Involvement on page 20 of this plan.

4. Public Comments Not Accepted

NONE

Institutional Structure (91.215 (i))

- 1. Explain the institutional structure through which the jurisdiction will carry out its consolidated plan, including private industry, non-profit organizations, and public institutions.
- 2. Assess the strengths and gaps in the delivery system.
- 3. Assess the strengths and gaps in the delivery system for public housing, including a description of the organizational relationship between the jurisdiction and the public housing agency, including the appointing authority for the commissioners or board of housing agency, relationship regarding hiring, contracting and procurement; provision of services funded by the jurisdiction; review by the jurisdiction of proposed capital improvements as well as proposed development, demolition or disposition of public housing developments.

1. Institutional Structure

The City of Las Vegas Neighborhood Services Department is the lead administrative agency for the Consolidated Plan programs. The Neighborhood Services Department administers the CDBG, ESG, HOME, HOPWA, NSP, ARRA and CDBG-R programs and other Federal, State, and Local grants for housing and community development.

The Community Development Recommending Board (CDRB) recommends funding for programs and projects to the City Council. The City Council is the final authority for the approval of the funding allocations for these programs and projects to be included in the Action Plan.

A list of City Departments and Non-Profit Organizations that help carry out Consolidated Plan programs and projects is located in the Managing the Process section on pages 13-14 of this plan. Other partners in private industry and public institutions that are involved in Consolidated Plan programs and projects directly or indirectly include:

| Private Industry | | | | |
|--|---|--|--|--|
| Fannie Mae | Nevada Development Authority | | | |
| Greater Las Vegas Association of REALTORS (GLVAR) | Southern Nevada Mortgage Bankers Association (SNMBA) | | | |
| Southern Nevada Home Builders Association (SNHBA) | | | | |

| Public Institutions | | | | | |
|--|---|--|--|--|--|
| Clark County | Las Vegas-Clark County Library District | | | | |
| Southern Nevada Health District (CCHD) | Las Vegas Metropolitan Police Department (Metro) | | | | |
| Clark County School District (CCSD) | Southern Nevada Regional Planning Coalition (SNRPC) | | | | |
| Community College of Southern Nevada (CCSN) | State of Nevada | | | | |
| Southern Nevada Regional Housing Authority (SNRHA) | University of Nevada-Las Vegas (UNLV) | | | | |
| U.S. Department of Housing and Urban Development (HUD) | U.S. Department of the Interior - Bureau of Land Management (BLM) | | | | |

2. Consolidated Plan Delivery System

City Neighborhood Services Department (NSD) staff has participated and helped to improve the Consolidated Plan development process. Strengths in the delivery system include:

- > citizen involvement and participation
- grant funding application process
- new HOME funding application process
- monitoring and contract compliance
- technical assistance workshops for funded agencies and project sponsors
- ➤ NSD staff knowledge of HUD grant programs and regulations
- > Increased leveraging of funding by funded agencies for most programs/projects

Since the City's population continues to increase, this is increasing the demand for affordable housing, public facilities, and public services, which makes it more difficult for funded agencies and project sponsors to meet resident community needs. The City will continue to work closely with funded agencies and project sponsors to address these gaps in the delivery system by increasing the level and effectiveness of services provided to residents.

3. Public Housing Delivery System

The Southern Nevada Regional Housing Authority (SNRHA) is the public housing agency for the City of Las Vegas. The HACLV is currently providing assisted housing for more than 16,000 low and moderate-income family members. The SNRHA consists of federally funded family developments, senior housing, scattered site housing, affordable housing units, and section 8 housing choice vouchers.

SNRHA residents may benefit from services and activities provided by the City, including through HUD grant programs as long as they meet eligibility requirements. In addition, the SNRHA may apply to the City for funding provided by the City's CDBG and HOME programs. For SNRHA demolition and/or disposition activities, HUD requires that the City must approve in writing any proposed demolition and/or disposition activities of SNRHA owned public housing.

This plan was developed in consultation with the SNRHA and the SNRHA's five-year plan. For more information on the public housing delivery system, please refer to the public housing needs section on page 50, public housing strategy section on pages 51-52, and the HACLV's website at http://www.haclv.org.

1. Monitoring Standards and Procedures

The City of Las Vegas Neighborhood Services Department is responsible for ensuring that its funded agencies comply with all regulations and requirements governing their administrative, financial and programmatic operations, pursuant to the City and funded agency's funded agency agreement. This includes assuring that performance goals are achieved within the scheduled time frame, budget and when necessary taking appropriate actions when performance problems arise. Monitoring is not a "one-time-event".

The five basic steps to the formal monitoring visit include:

- 1. Notification Call or Letter: Explains the purpose of the monitoring site visit, confirms date, scope of monitoring and outlines the information that will be needed to conduct the review.
- 2. Entrance Conference: Introduces monitoring visit purpose, scope and schedule.
- 3. Documentation and Data Gathering: The City will review and collect data and document conversations held with City staff, which will serve as the basis for conclusions drawn from the visit. This includes reviewing client files, financial records, and agency procedures.
- 4. Exit Conference: At the end of the visit the City will meet again with the key agency representatives to present preliminary results, provide an opportunity for the agency to correct misconceptions and report any corrective actions already in the works.
- 5. Follow-Up Letter: The City will forward a formal written notification of the results of the monitoring visit pointing out problem areas and recognizing successes. The agency will be required to respond in writing to any problems or concerns noted.

City staff will conduct an on-going monitoring process in order to review the programmatic and financial aspects of the funded agency's activities. City staff will review monthly reports submitted by the agency for compliance with federal regulations regarding the use of federal funds and the implementation of the program.

The monitoring process is oriented towards resolving problems, offering technical assistance, and promoting timely implementation of programs. To this end City staff may require corrective actions of the funded agency. Following are examples of significant problems, which will trigger corrective action by the agency:

- 1) Services are not documented
- 2) Goals are not being met
- 3) Program files not in order
- 4) Complaints by clients
- 5) Required reports not being submitted in a timely manner.

Funded agency's will submit a monthly report detailing the implementation and administration of the activity or program. The monthly programmatic report shall include the following:

- 1) Progress in meeting stated goals and objectives
- 2) Changes in staff or Board of Directors
- 3) Problems encountered and steps taken to resolve them
- 4) Other general information as appropriate
- 5) A "Monthly Funded agency Client Summary". This report shall identify the income, ethnicity, and household status of clients receiving HUD Grant-funded assistance within the reporting period. This report is due to the Neighborhood Services Department by the seventh (7th) working day of the month following the month when services were provided.

Funded agencies will submit a monthly report concerning the financial and accounting status of the activity or program. The monthly financial report includes the following:

- 1) Summary of all disbursements of HUD Grant funds.
- 2) Summary of all requests for reimbursement of HUD Grant funds.
- 3) Report on percentage of HUD Grant funds expended and remaining by cost category.

This report is due to the Neighborhood Services Department by the seventh (7th) working day of the month following the month when services were provided. Based on monitoring results, City staff may hold discussions with funded agencies whose performance does not appear to be sufficient to meet the goals and achievements as outlined in the agreement. An on-site visit may occur to discuss the service activity shortfall. On-site monitoring visits may also be conducted in order to ascertain that eligible clients for whom the program was intended are being served and that in the event of an audit; the required client information is being maintained.

Priority Needs Analysis and Strategies (91.215 (a)) Lead-based Paint (91.215 (g))

1. Lead-based Paint Hazards

In 1978, Federal law prohibited the use of lead in paint. For this analysis, all housing units built in 1979 or earlier are counted as having the potential for containing lead-based paint hazards. According to the U.S. Census 2000, the median year for housing units built within the City of Las Vegas was 1989 and the total number of housing units was 190,862. Table 6 below shows the total number of housing units by age which were built in 1979 or earlier. Table 6 indicates that 32.1 percent (%) of all housing units were built in 1979 or earlier and have a potential for lead-based paint hazards. The estimated total number is 61,241 housing units.

Table 6 - Housing Stock by Age (Built 1979 or Earlier)

| | .30 (= | |
|-----------------|---------------------|----------------------------|
| Year Built | Percentage of Total | Total Housing Units |
| 1970 to 1979 | 13.2% | 25,185 |
| 1960 to 1969 | 10.9% | 20,802 |
| 1950 to 1959 | 5.9% | 11,188 |
| 1940 to 1949 | 1.6% | 2,999 |
| 1939 or earlier | 0.5% | 1,067 |
| Total | 32.1% | 61,241 |

Source: U.S. Census 2000

According to the U.S. Census 2000 data provided by HUD, the City had a total of 117,466 families. The City had a total of 43,620 low and moderate-income families. These are families with incomes that are below 80 percent (%) of Area Median Income (AMI) and are classified as low and moderate-income by HUD. In 2000, this was approximately 37 percent (%) of the total number of families in the City.

To arrive at an estimate for the total number of housing units with the potential for lead-based paint hazards, the total number of housing units built in 1979 or earlier (61,241) was multiplied by the low and moderate-income family percentage (37 percent (%)). The City estimates that the total number of housing units housing low and moderate-income families that may have lead-based paint hazards is 22,659 housing units. Table 7 below shows the total number of

families and the estimated number of low and moderate-income housing units with the potential for Lead-based Paint Hazards by family income category.

Table 7 – Lead Hazards in Low and Moderate-Income Housing for Low and Moderate-Income Families

| Family Income Category | Total Families (%) | Estimated Housing Units with Potential Lead-based Paint Hazards |
|------------------------------|-----------------------|---|
| Very Low-Income (<30% AMI) | 20,966 (48%) | 10,876 |
| Low-Income (30-50% AMI) | 12,277 (28%) | 6,345 |
| Moderate-Income (50-80% AMI) | 10,377 (24%) | 5,438 |
| Total | 43,620 | 22,659 |

Source: U.S. Census 2000, HUD 2003

2. Evaluation and Reduction of Housing Units with Lead-based Paint Hazards

To receive direct housing assistance, the City requires that all housing units constructed prior to 1978 be inspected for lead based paint hazards by a U. S. Environmental Protection Agency (USEPA) certified Lead Risk Assessor. The City's agreements are subject to the regulations described in 24 CFR Part 35, prohibiting the use of lead-based paint poisoning and elimination of lead-based paint hazards.

The City's funded agencies must utilize a U.S. Environmental Protection Agency (USEPA) certified Lead Risk Assessor or Inspector Technician to examine and test all pre-1978 housing construction. The City requires its funded agencies to abate lead-based paint when encountered during housing rehabilitation utilizing a USEPA certified abatement contractor and a certified Lead Risk Assessor or Clearance Technician to conduct clearance examinations and submit Lead Clearance Reports. All Housing Quality Standards (HQS) Inspections include an assessment of lead-based paint. City housing rehabilitation staff meets on a bi-monthly basis to review the status of all lead-based paint activities and review any new policies and/or programs regarding lead-based paint hazards. funded agencies funded agencies

HOUSING

Housing Needs (91.205)

1. Housing Needs

HUD Income Groups

The definitions income groups, as determined by HUD, that apply to the Consolidated Plan include:

- ➤ Extremely Low-Income: Households whose income is between 0 and 30 % of the median family income for the area
- **Low-Income:** Households whose income does not exceed 50 % of the median family income for the area
- ➤ **Moderate-Income**: Households whose income does not exceed 80 % of the median family income for the area

Cost Burden

- Cost Burden = 30 percent (%) or more of income on housing expenses including utilities.
- > Severe Cost Burden is defined as households that spend 50 percent (%) or more of their income on housing expenses including utilities.

The following cost burden tables for City of Las Vegas renters (Table 8) and owners (Table 9) indicate the number and percentage of households by household income, housing problems, and cost burden. Household type is broken down into four (4) categories which include the elderly (1- and 2- persons), small families (2-4 persons), large families (5+ persons), and all other (generally non-elderly, 1-person households).

Table 8 below indicates that total renter households with incomes at 0 to 30 percent (%) of MFI have the highest severe cost burden at 61.2 percent (%). Total renter households with incomes at 30 to 50 percent (%) of MFI have the highest cost burden at 81.9 percent (%) and the highest percentage of housing problems at 89.4 percent (%). This demonstrates that low and extremely-low income renter households usually have the highest severe cost burden, highest cost burden, and the most housing problems. Large family renter households tend to have the highest percentage of housing problems among household types.

Table 8 - Renters Cost Burden by Household Type

| Household Income, Housing Problem, and Cost Burden | Elderly | Small Families | Large Families | All Other | Total Renters |
|---|---------|-------------------|-------------------|--------------|------------------|
| Household Income | | r annincs | r ammos | Otrici | Iteritors |
| (0 to 30% MFI) | 3,540 | 3,970 | 1,425 | 4,355 | 13,290 |
| % with any housing problems | 69.9 | 79.3 | 95.1 | 71.8 | 76 |
| % Cost Burden >30% | 68.7 | 74.9 | 82.5 | 68.2 | 71.9 |
| % Cost Burden >50% | 55.5 | 66.4 | 61.1 | 61.1 | 61.2 |
| Household Income | | | | | |
| (31% to 50% MFI) | 2,499 | 3,915 | 1,720 | 3,369 | 11,503 |
| % with any housing problems | 83.6 | 92.6 | 95.9 | 86.6 | 89.4 |
| % Cost Burden >30% | 80.8 | 86.6 | 66.3 | 85.2 | 81.9 |
| % Cost Burden >50% | 39.6 | 30 | 18.3 | 36.1 | 32.1 |
| Household Income | | | | | |
| (51 to 80% MFI) | 2,564 | 6,360 | 2,105 | 5,404 | 16,433 |
| % with any housing problems | 58.5 | 61.6 | 86.5 | 58.5 | 63.3 |
| % Cost Burden >30% | 55.3 | 48.1 | 20.4 | 53.4 | 47.4 |
| % Cost Burden >50% | 9.8 | 3.5 | 1 | 5.3 | 4.7 |
| Total Households | 2,719 | 13,360 | 3,724 | 11,220 | 31,023 |
| % with any housing problems | 9.3 | 16.8 | 57.4 | 13.1 | 19.7 |

Source: HUD CHAS Data Books, 2003

Table 9 below indicates that total owner households with incomes at 0 to 30 percent (%) of MFI have the highest severe cost burden at 61.2 percent (%), highest cost burden at 71.2 percent (%), and the highest percentage of housing problems at 72.8 percent (%). Total owner households with incomes at 30 to 50 percent (%) of MFI also have a high cost burden at 66.6 percent (%) and the high percentage of housing problems at 69.2 percent (%). This demonstrates that low and extremely-low income owner households usually have the highest

severe cost burden, highest cost burden, and the most housing problems. Large family owner households tend to have the highest percentage of housing problems among household types.

Table 9 - Owners Cost Burden by Household Type

| Household Income, Housing Problem, and Cost Burden | Elderly | Small Families | Large Families | All Other | Total Owners |
|---|---------|-------------------|-------------------|--------------|-----------------|
| Household Income | | i allilles | i aiiiiiles | Other | OWITEIS |
| (0 to 30% MFI) | 2,081 | 1,314 | 348 | 1,049 | 4,792 |
| % with any housing problems | 69.5 | 73.7 | 94.5 | 70.9 | 72.8 |
| % Cost Burden >30% | 69.1 | 72.7 | 83.3 | 69.5 | 71.2 |
| % Cost Burden >50% | 52.4 | 67.4 | 80.5 | 64.8 | 61.2 |
| Household Income | | | | | |
| (31% to 50% MFI) | 3,469 | 1,680 | 955 | 764 | 6,868 |
| % with any housing problems | 52.6 | 83.3 | 91.1 | 86.4 | 69.2 |
| % Cost Burden >30% | 51.6 | 81.5 | 80.1 | 85.1 | 66.6 |
| % Cost Burden >50% | 33.6 | 61 | 45 | 67.4 | 45.6 |
| Household Income | | | | | |
| (51 to 80% MFI) | 4,944 | 4,705 | 2,025 | 2,242 | 13,916 |
| % with any housing problems | 42.2 | 75.5 | 82.5 | 74.8 | 64.5 |
| % Cost Burden >30% | 41.8 | 73 | 54.8 | 74.6 | 59.6 |
| % Cost Burden >50% | 15.6 | 22.8 | 8.1 | 28.3 | 19 |
| Total Households | 17,303 | 39,125 | 10,004 | 12,504 | 78,936 |
| % with any housing problems | 13.2 | 16.3 | 37.3 | 23.3 | 19.4 |

Source: HUD CHAS Data Books, 2003

Overall, the cost burden tables indicate the following for extremely low, low, and moderate-income households in the City of Las Vegas:

- > 26,765 cost burdened renter households
- ➤ 16.280 cost burdened owner households
- > Total of 43,045 cost burdened renter and owner households

Overcrowding

- > Overcrowded households are households with more than one (1) person per room, excluding bathrooms, kitchens, hallways, and porches.
- > Severely overcrowded households are households with more than one and a half (1.5) persons per room, excluding bathrooms, kitchens, hallways, and porches.

According to the 2000 Census, approximately 3.9 percent of all households or 4,340 households were overcrowded in the City of Las Vegas. According to Table 10 below, overcrowded extremely low, low, and moderate-income owner households are 1.5 percent (%) of all owner households. Overcrowded extremely low, low, and moderate-income renter households are 10.2 percent (%) of all renter households.

Table 10 - Overcrowded Households

| Income Groups | Number of Owner Households | % of All Owner Households | Renter | Renter |
|----------------------------------|----------------------------------|---------------------------------|--------|--------|
| Extremely Low Income (0-30% MFI) | 155 | .2 | 965 | 3.1 |
| Low Income (31-50% MFI) | 325 | .4 | 1,000 | 3.2 |
| Moderate Income (51-80% MFI) | 700 | .9 | 1,195 | 3.9 |
| Total | 1,180 | 1.5% | 3,160 | 10.2% |

Source: US Census, July 2003 HUD Special Tabulation Data Tables A3A & A3B.

According to the HUD Special Tabulation Data Tables, for severely overcrowded households there are 1,080 severely overcrowded owner households and 4,095 severely overcrowded renter households. In 2000, about 4.7 percent of all households or a total of 5,175 households were severely overcrowded.

Substandard Housing Units

According to HUD's definition, a substandard housing condition exists when a dwelling unit does not meet Section 8 Housing Quality Standards (HQS) and requires substantial corrective rehabilitation of structural components and building systems (e.g. electrical, plumbing, heating/cooling). Housing units that were constructed before 1960 have a higher probability of exhibiting substandard housing conditions. The City has a total of 15,254 housing units that were constructed before 1960.

Table 11 below indicates the severely substandard occupied households living in housing units that lack complete plumbing and kitchen facilities in the City of Las Vegas. There are a total of 1,545 severely substandard occupied households which is approximately 1.4 percent (%) of all occupied households.

Table 11 - Severely Substandard (Lacking Complete Plumbing or Kitchen Facilities)
Occupied Households in the City of Las Vegas

| Renter | | | Owner | | | |
|--------|--------|--------|-------|--------|--------|--|
| 0-30% | 31-50% | 51-80% | 0-30% | 31-50% | 51-80% | |
| 680 | 275 | 420 | 50 | 100 | 20 | |

Source: Census 2000, July 2003 HUD Special Tabulation Data, Table A3A & A3B

Table 12 and Table 13 below indicate the age of owner and renter-occupied housing units in the City of Las Vegas. The data is categorized by households with extremely low, low, and all other-incomes.

Table 12 - Age of Owner-Occupied Housing Units by Income Group

| | | Tiı | ne Period B | uilt | |
|----------------------|----------|----------------|-----------------------|---------------|---------|
| Income Group | Pre-1949 | 1950 - 1959 | 1960 – 1979 | 1980- 2000 | Total |
| Extremely Low-Income | 235 | 480 | 1,390 | 2,695 | 4,800 |
| Low-Income | 170 | 665 | 520 | 3,885 | 5,240 |
| All Other | 1,310 | 4,430 | 19,420 | 67,690 | 92,850 |
| Subtotal | 1,715 | 5,575 | 21,330 | 74,270 | 102,890 |

Source: Census 2000, July 2003 HUD Special Tabulation Data, Table A14A

Table 13 - Age of Renter-Occupied Housing Units by Income Group

| | Time Period Built | | | | |
|----------------------|-------------------|----------------|-----------------------|---------------|--------|
| Income Group | Pre-1949 | 1950 - 1959 | 1960 – 1979 | 1980- 2000 | Total |
| Extremely Low-Income | 660 | 1,540 | 4,500 | 6,610 | 13,310 |
| Low-Income | 440 | 925 | 3,945 | 6,230 | 11,540 |
| All Other | 1,090 | 2,370 | 11,515 | 32,620 | 47,595 |
| Subtotal | 2,190 | 4,835 | 19,960 | 45,460 | 72,445 |

Source: Census 2000, July 2003 HUD Special Tabulation Data, Table A14B

2. Disproportionate Housing Needs

Table 14 below indicates housing problems by race, ethnicity, and income for the City of Las Vegas. Race and ethnicity categories include All, White, Black, and Hispanic Owner and Renter Households. Housing problems are shown for extremely, low, and moderate-income race and ethnicity categories. The data shows that Hispanic Owner and Renter Households have the highest percentage of housing problems. Overall, minority owner and renter households have a higher percentage of housing problems than white owner and renter households.

The City is currently targeting low and moderate-income minority communities through many of its Consolidated Plan funded programs, including the Residential Rehabilitation and Homebuyer Assistance Programs. Brochures are available for these programs in English and Spanish to increase market to Hispanic Owners and Renters. The City will continue to market these programs, homebuyer training, and fair housing education to help decrease the number of minority groups that are reporting housing problems.

Table 14 – Housing Problems by Race and Ethnicity

| Household Type | Percentage (%) of Households Reporting Any Housing Problem by Income Group | | | |
|-----------------|--|------|----------|--|
| | Extremely-Low | Low | Moderate | |
| All Owner | 72.8 | 69.2 | 64.5 | |
| White Owner | 70.4 | 61.2 | 58.8 | |
| Black Owner | 77.6 | 76.0 | 64.7 | |
| Hispanic Owner | 81.3 | 91.4 | 80.1 | |
| All Renter | 76.0 | 89.4 | 63.3 | |
| White Renter | 75.4 | 87.0 | 62.8 | |
| Black Renter | 73.6 | 89.1 | 64.0 | |
| Hispanic Renter | 81.7 | 93.6 | 64.3 | |

Source: SOCDS CHAS Data

1. Priority Housing Needs

Tables 15 and 16 below provide a summary of the City's priority housing needs which are included in the Housing Needs Table. Priority housing needs include the following categories:

- ➤ **High Priority**: Activities to address this need will be funded during the five-yearfive-year period of this plan.
- ➤ **Medium Priority**: If funds are available, activities to address this need may be funded during the five-year period of this plan.
- **Low Priority**: The City will not fund activities to address this need during the five-year period of this plan without an amendment to this plan.

Table 15 - Renter-Occupied Housing

| Housing Need | Priority | Funding Source |
|--------------------------------|----------|-------------------|
| 0 to 30% of AMI Elderly | High | HOME, CDBG, Other |
| 0 to 30% of AMI Small Related | High | HOME, CDBG, Other |
| 0 to 30% of AMI Large Related | High | HOME, CDBG, Other |
| 0 to 30% of AMI Other | High | HOME, CDBG, Other |
| 30 to 50% of AMI Elderly | High | HOME, CDBG, Other |
| 30 to 50% of AMI Small Related | High | HOME, CDBG, Other |
| 30 to 50% of AMI Large Related | High | HOME, CDBG, Other |
| 30 to 50% of AMI Other | High | HOME, CDBG, Other |
| 50 to 80% of AMI Elderly | High | HOME, CDBG, Other |
| 50 to 80% of AMI Small Related | Medium | HOME, CDBG, Other |
| 50 to 80% of AMI Large Related | Medium | HOME, CDBG, Other |
| 50 to 80% of AMI Other | Medium | HOME, CDBG, Other |

Table 16 – Owner-Occupied Housing

| Housing Need | Priority | Funding Source |
|--------------------------------|----------|-------------------|
| 0 to 30% of AMI Elderly | High | HOME, CDBG, Other |
| 0 to 30% of AMI Small Related | High | HOME, CDBG, Other |
| 0 to 30% of AMI Large Related | High | HOME, CDBG, Other |
| 0 to 30% of AMI Other | High | HOME, CDBG, Other |
| 30 to 50% of AMI Elderly | High | HOME, CDBG, Other |
| 30 to 50% of AMI Small Related | High | HOME, CDBG, Other |
| 30 to 50% of AMI Large Related | High | HOME, CDBG, Other |
| 30 to 50% of AMI Other | High | HOME, CDBG, Other |
| 50 to 80% of AMI Elderly | High | HOME, CDBG, Other |
| 50 to 80% of AMI Small Related | High | HOME, CDBG, Other |
| 50 to 80% of AMI Large Related | High | HOME, CDBG, Other |
| 50 to 80% of AMI Other | High | HOME, CDBG, Other |

2-3. Basis for Determining and Assigning Priority Housing Needs

Table 17 below shows the renter households by income group and indicates the total number of renter households, number of affordable housing units available, and underserved rental housing need. The underserved rental housing need is calculated by subtracting the number of affordable housing units available from the total rental households.

Table 17 - Renter Households by Income

| Renter Households by Income | Ex. Low 0-30% | Low 31-50% | Mod. 51-80% |
|---------------------------------|------------------|---------------|----------------|
| Total Renter Households | 13,290 | 11,503 | 16,433 |
| Affordable Housing Units | 5,050 | 10,995 | 42,995 |
| Underserved Rental Housing Need | 8,240 | 508 | -26,562 |

Source: HUD CHAS Data Books, 2003

High Priority - Extremely Low and Low-Income Renter Households

According to Table 17 above, extremely low-income renter households have an underserved need of 8,240 rental housing units. Low-income renter households have an underserved need of 508 rental housing units. As shown previously in Table 8 on page 30, both low and extremely-low income renter households usually have the highest cost burdens and the most housing problems. This demonstrates that these households are a high priority.

The City's current housing assistance programs serve extremely low, low-income renter households. These programs include the tenant-based rental assistance program which serves extremely low-income renter households. The City has assisted in funding several affordable housing projects that serve extremely low, low, and moderate-incomes elderly renter households. These households are high priorities because the City plans on funding activities that benefit these households.

Medium Priority – Moderate-Income Renter Households

According to Table 17 above, moderate-income renter households do not have a significant underserved housing need, have less of a cost burden, and fewer housing problems. Moderate-income renter households are served by the City's housing programs. The homebuyer assistance program targets all renter households that are 80 percent (%) and below to receive down payment and closing cost assistance to become homeowners. Rental

housing acquisition, rehabilitation, and construction projects are often targeted for households at 60 percent (%) and below of Area Median Income (AMI). The renter households between 60 to 80 percent (%) of AMI are left out of these accomplishments. These households are medium priorities, because the City will plan on funding activities for these households if funding is available.

Table 18 - Owner Households by Income

| Owner Households by Income | Ex. Low and Low | Mod. | |
|--------------------------------|--------------------|---------|--|
| | 0-50% | 51-80% | |
| Total Owner Households | 11,660 | 13,916 | |
| Affordable Housing Units | 10,995 | 42,995 | |
| Underserved Owner Housing Need | 665 | -29,079 | |

Source: HUD CHAS Data Books, 2003

High Priority – Extremely Low, Low, and Moderate-Income Owner Households

According to Table 18 above, extremely low and low-income owner households have an underserved need of 665 owner housing units. As shown previously in Table 5, both low and extremely-low income owner households usually have the highest owner cost burdens and the most owner housing problems. This demonstrates that these households are a high priority.

Moderate-income owner households have less of a cost burden and fewer owner housing problems. Moderate-income owner households still have a significantly high cost burden and a high number of housing problems. According to Table 9 on page 31, these households remain a high priority due to the high cost burden and high number of housing problems.

The City's current housing assistance programs serve extremely low, low, and moderate-income owner households. These programs include housing rehabilitation programs which serve extremely low, low, and moderate-income owner households. Elderly owner households with extremely low, low, and moderate-incomes are also targeted by the housing rehabilitation programs. The extremely low, low, and moderate-income owner households are high priorities because the City plans on funding activities that benefit these households.

4. Obstacles to Meeting Underserved Needs

Obstacles to meeting underserved housing needs include:

- Lack of available funding and resources for affordable housing activities
- Lack of community support for affordable housing
- > Lack of private sector support for affordable and workforce housing
- > Neighborhood opposition to new affordable housing, including special needs, projects
- Slow process of BLM land transfers to the City for affordable housing

For Las Vegas metropolitan area housing needs information, please refer to the 2005 Southern Nevada Workforce Housing Study available at http://www.snrpc.org/WorkforceHousing/FinalDraftr4.pdf. For Las Vegas metropolitan area Special Needs Housing information, please refer to the Nevada Special Needs Housing Assessment available at http://www.bbcresearch.com/library/nevada_final_report.pdf.

Housing Market Analysis (91.210)

1. Housing Market Characteristics

a. Housing Supply

Table 19 below indicates the number of housing units for the City of Las Vegas from 1990 to 2000. Other local jurisdictions are included for housing supply comparison purposes. The City of Las Vegas increased by 74 percent (%) in housing units from 1990 to 2000. This increase was higher than unincorporated Clark County, but less than the Cities of Henderson and North Las Vegas.

Table 19 - Number of Housing Units

| Local Jurisdictions | 2000 | 2010 | Percent (%) Change 1990 - 2000 |
|-----------------------------|---------|---------|-----------------------------------|
| City of Las Vegas | 190,724 | 239,777 | +80% |
| Unincorporated Clark County | 249,905 | 353,306 | +71% |
| City of Henderson | 71,428 | 112,093 | +64% |
| City of North Las Vegas | 36,600 | 75,673 | +48% |
| Boulder City | 6,979 | 6,787 | -10% |
| City of Mesquite | 4,442 | 8,619 | +52% |

Sources: City of Las Vegas Planning and Development Department, Comprehensive Planning Division

Supply of Affordable Rental Units

Table 20 below indicates the number of affordable renter housing units by the number of bedrooms for the City. The number of affordable renter units is shown for each income category, including 0 to 30 percent (%) of AMI or extremely low-income, 31 to 50 percent (%) of AMI or low-income, and 51 to 80 percent (%) of AMI or moderate-income households.

Table 20 – Affordable Renter Units by the Number of Bedrooms (BR)

| 0- | 0-1 BR Units 2 BR Units 3+ BR Units | | | | 2 BR Units | | | its |
|-------|-------------------------------------|--------|-------|--------|------------|-------|------------|--------|
| 0-30% | 31- 50% | 51-80% | 0-30% | 31-50% | 51-80% | 0-30% | 31- 50% | 51-80% |
| 2,430 | 6,375 | 17,240 | 1,320 | 3,240 | 1,380 | 1,300 | 1,380 | 7,135 |

Source: 2000 HUD CHAS Data

The City has a total of 58,010 affordable rental units. Approximately 72 percent (%) of the affordable rental units are affordable to those with incomes between 51 and 80 percent (%) of AMI. There are 16,045 affordable rental units that are affordable to those with incomes below 50 percent (%) of AMI. This shows the need for the production of more affordable rental units for those with incomes below 50 percent (%) of AMI.

The table indicates that there are significantly more zero to one bedroom units than two and three plus bedroom units. This shows the need for the production of more affordable two and three-plus bedroom rental housing units. These larger size rental housing units would help serve the increased number of families with children.

Supply of Affordable Owner Units

Table 21 below indicates the number of affordable owner units by the number of bedrooms for the City. The number of affordable owner units is shown for each income category, including 0 to 50 percent (%) of AMI or extremely low and low-income households and 51 to 80 percent (%) of AMI or moderate-income households.

Table 21 – Affordable Owner Units by the Number of Bedrooms (BR)

| 0-1 BR Units 2 | | 2 BR | Units | 3+ BR | 3+ BR Units | | |
|----------------|--------|-------|--------|-------|-------------|--|--|
| 0-50% | 51-80% | 0-50% | 51-80% | 0-50% | 51-80% | | |
| 600 | 1,265 | 2,600 | 6,655 | 3,230 | 24,200 | | |

Source: 2000 HUD CHAS Data

According to Table 21, the City has a total of 38,550 affordable owner housing units. Approximately 83 percent (%) of the affordable owner units are affordable to those with incomes between 51 and 80 percent (%) of AMI. Only 17 percent (%) of the total affordable owner units or 6,430 owner units are affordable to those with incomes below 50 percent (%) of AMI. This shows the need for affordable owner housing units for households at 0 to 50 percent (%) of AMI. However, without substantial private or public subsidies, the majority of owner housing units are not affordable to any households below 80 percent (%) of AMI.

b. Housing Tenure and Occupancy

Table 22 below indicates housing tenure and occupancy percentages for the City of Las Vegas for 1990 and 2000. The table includes owner, renter, and the vacancy percentages for 1990 and 2000.

Table 22 – Housing Tenure and Occupancy

| | 1990 | | 2008 | | | |
|---------|----------|-----------|---------|----------|-----------|--|
| Owner % | Renter % | Vacancy % | Owner % | Renter % | Vacancy % | |
| 50% | 50% | 9.1% | 59% | 41% | 12% | |

Source: 1990, 2000 Census Data

According to Table 22, owner-occupied housing units in the City of Las Vegas increased from 50 percent (%) in 1990 to 59 percent (%) in 2000. Renter-occupied housing units decreased from 50 percent (%) to 41 percent (%) in 2000. The vacancy rate has decreased from 9.1 percent (%) in 1990 to 7.3 percent in 2000. This table shows the increase in new owner-occupied housing units to housing supply from 1990 to 2000.

At the end of the third quarter of 2005, the national homeownership rate was 68.8 percent (%). According to the 2004 American Community Survey, the City had a homeownership rate of 67.1 percent (%) in 2004. This percentage (%) is near the current national homeownership rate.

According to the 2004 American Community Survey, the City had a homeowner vacancy rate of 1.9 percent (%). The City has a rental vacancy rate of 4.2 percent (%). Since 2000, the rental vacancy rate has been decreasing steadily. This indicates the increasing demand for rental housing units and the decreasing overall supply of rental housing units.

C. Housing Conditions

Table 23 below indicates the number of housing units by the year built in the City of Las Vegas. The table also shows the percentages of housing units built for each time period.

Table 23 – Number of Housing Units by Year Built

| 1960-1969 | 1970-1979 | 1980-1989 | 1990-2000 | 2001-2008 |
|-----------|-----------|-----------|-----------|-----------|
| 24,595 | 26,957 | 43,645 | 85,119 | 43,563 |
| 10% | 11% | 18% | 36% | 18% |

Source: 2000 U.S. Census Data

In 2000, about 23 percent (%) of the City's total housing units or 51,552 units were built before 1980. These older housing units are often more likely to need major or minor housing repairs.

About 57 percent (%) of the City's total housing units or 128,682units were built from 1990 to 2008, which indicates that the majority of the City's total housing units were built after 1990.

According to the 2000 U.S. Census, approximately 0.4 percent (%) of the total or 830 housing units lacked complete plumbing facilities. Approximately 0.8 percent (%) of the total or 1,612 housing units lacked complete kitchen facilities.

According to the 2000 U.S. Census, approximately 4.4 percent (%) of the total or 8,356 households were overcrowded (between 1.01 to 1.5 persons per room). Approximately 4.8 percent (%) of the total or 9,215 households were severely overcrowded (greater than 1.51 persons per room).

d. Affordability Analysis

Renter Affordability Analysis

Affordability for renter households is defined as rent and utilities not costing more than 30 percent (%) of a household's income. Table 24 below indicates the average monthly apartment rental rates for the Las Vegas metropolitan area in 2008 and 2009 provided by the State of Nevada Housing Division.

Table 24 - Mean Rental Rates by Apartment Sizes - Greater Las Vegas Valley

| Voor | Number of Bedrooms (BR) | | | | | |
|------|-------------------------|-------|-------|-------|--|--|
| Year | Studio | 1-BR | 2-BR | 3-BR | | |
| 2008 | \$515 | \$619 | \$747 | \$923 | | |
| 2009 | \$533 | \$655 | \$795 | \$963 | | |

Source: Greater Las Vegas Association of Realtors®

According to Table 24, the mean rental rates of one-bedroom apartments increased by about 5.5 percent (%). The mean rental rates for two-bedroom apartment increased by 6 percent (%). This shows that the mean rental rates for apartments of all sizes are increasing significantly each year.

Affordability for renter households is defined as rent and utilities not costing more than 30 percent (%) of a household's income. Table 25 below indicates the maximum affordable rent by household and income size.

Table 25 - Maximum Affordable Rent by Income and Household Size

| Median Family Income | Household Size | | | | | | | |
|----------------------|----------------|-------|-------|-------|-------|-------|-------|-------|
| (MFI) Level | 1 | 2 | 3 | 4 | 5 | 6 | 7 | 8 |
| Extremely Low (30%) | 342 | 392 | 441 | 490 | 529 | 569 | 607 | 646 |
| Low (50%) | 572 | 654 | 736 | 817 | 882 | 949 | 1,014 | 1,079 |
| Moderate (80%) | 916 | 1,046 | 1,176 | 1,307 | 1,412 | 1,516 | 1,621 | 1,726 |

^{1.} Affordable = Housing Payment may not exceed 30% of Household Income

Source: 2009 HUD Income Limits by Household Size (shown below)

| 2005 HUD Income | | Household Size | | | | | | |
|---------------------|--------|----------------|--------|--------|--------|--------|--------|--------|
| Limits | 1 | 2 | 3 | 4 | 5 | 6 | 7 | 8 |
| Extremely Low (30%) | 13,700 | 15,700 | 17,650 | 19,600 | 21,150 | 22,750 | 24,300 | 25,850 |
| Low (50%) | 22,900 | 26,150 | 29,450 | 32,700 | 35,300 | 37,950 | 40,500 | 43,150 |
| Moderate (80%) | 36,600 | 41,850 | 47,050 | 52,300 | 56,500 | 60,650 | 64,850 | 69,050 |

According to Tables 24 and 25, an extremely low-income renter household with a family of four cannot afford the mean rental rate for apartments. A low-income renter household with a family of four can afford the mean rental rate for a one-bedroom apartment, but two and three-bedroom apartments are not affordable. Moderate-income renter households with a family size of two persons or less cannot afford the mean rental rate for a three-bedroom apartment, but can afford a studio, one-bedroom, or two-bedroom apartment. Moderate-income renter households with three or more persons can afford the mean rental rate for all apartment sizes.

Owner Affordability Analysis

Table 26 below indicates the median housing sales prices in Metropolitan Las Vegas, which includes the City of Las Vegas, Unincorporated Clark County, Boulder City, City of Henderson, and City of North Las Vegas. Housing types include new and existing homes with sales prices indicated for 1994, 2000, and 2006.

Table 26 - Median Housing Sales Prices in Metropolitan Las Vegas

| Housing Type | 2000 | 2006 | 2009 |
|----------------|---------|---------|---------|
| New Homes | 161,893 | 345,130 | 249,130 |
| Existing Homes | 130,000 | 285,000 | 140,000 |

Source: Homebuilders Research Inc. of Las Vegas

According to Table **26**, the median sales prices for new and existing homes in Metropolitan Las Vegas has dropped significantly over the last 4 years. Between 2006 and 2009, new home prices decreased by 72 percent (%) and existing home prices by 49 percent (%).

According to Table 27, in 2009 the price of a new home was approximately \$345,130. In 2009, new home prices have decreased to approximately \$249,130.

The price of an existing home in 2006 was approximately \$285,000 and still affordable to moderate-income households. Existing home prices have decreased to approximately \$140,000.

^{2. 2010} HUD Income levels are based upon Clark County Median Family Income by household size. The 2009 Clark County Median Family Income is \$64,500 for a family of four. Affordable rents are based upon 30% of monthly household income.

e. Public Housing Inventory

The Las Vegas metropolitan area has one public housing authority: The Southern Nevada Regional Housing Authority (SNRHA). There are currently 2,937 public housing units and 9,056 publicly assisted households in the Las Vegas metropolitan area. The SNRHA inventory includes the following publicly assisted households and housing units:

- > 9,699 Section 8 Rental Vouchers for Households
- > 98 Tenant-based Rental Assistance Housing Units
- 320 Section 202 New Construction for Elderly and Disabled Housing Units
- > 1,053 Elderly Low Rent Public Housing Units
- > 1,712,028 Family Low Rent Public Housing Units
- ➤ 441 Scattered Site Low Rent Public Housing Units

For more information on public housing provided by the HACLV, please refer to the HACLV's website at http://www.haclv.org. For additional Las Vegas metropolitan area housing market analysis information, please refer to the 2005 Southern Nevada Workforce Housing Study available at http://www.snrpc.org/WorkforceHousing/FinalDraftr4.pdf. For Las Vegas metropolitan area Special Needs Housing Market Analysis information, please refer to the Nevada Special Needs Housing Assessment (upon completion the report will be place on the city's website.

Specific Housing Objectives (91.215 (b))

1. Specific Housing Objectives

Table 27 below indicates the housing activities, accomplishment types, and goals that the City is proposing to achieve on an annual basis from 2006 to 2010. For more information on housing activity annual goals, please refer to the Housing and Community Development Needs tables.

Table 27 - Housing Activities for 2010-2015

| | Accomplishment | |
|---|--------------------|------|
| Housing Activity | Type | Goal |
| 05S - Rental Housing Subsidies | 04 - Households | 75 |
| 12 - Construction of Housing | 10 - Housing Units | 50 |
| 14A – Rehabilitation; Single-Unit Residential | 10 - Housing Units | 50 |

2. Use of Available Resources for Housing

Available resources will be used for Housing based on current housing goals, housing needs, and prior housing project experience. Available resources for housing include CDBG, ESG, HOME, and HOPWA. ESG is covered in the Homeless section and HOPWA is covered in the HOPWA section of this plan.

CDBG funds will be used for:

- Rehabilitation; Single-Unit Residential
 - Single-family housing rehabilitation
 - Single-family housing rehabilitation for Seniors
 - Single-family housing rehabilitation for Special Needs Populations
 - Minor home repairs

HOME funds will be used for the following activities:

- Construction of Housing
 - Mixed-use and mixed-income rental housing
 - Multi-family rental housing
 - Multi-family rental housing for non-homeless special needs populations
 - Multi-family rental housing for seniors
 - Single-family ownership housing
 - Transitional housing for the homeless
- Direct Homeownership Assistance
 - Down payment and closing cost assistance for homebuyers
- > Rehabilitation; Single-Unit Residential
 - Single-family housing rehabilitation
 - Single-family housing rehabilitation with refinance
- Rental Housing Subsidies
 - Tenant-based rental assistance

Additional resources leveraged for housing activities include City of Las Vegas Private Activity Bonds, City of Las Vegas Redevelopment Agency 18 percent (%) Set-Aside for Affordable Housing, State of Nevada Low-Income Housing Tax Credit, and State of Nevada Low-Income Housing Trust Fund.

City of Las Vegas Private Activity Bonds will be used for:

> Affordable Multi-family Housing Projects

City of Las Vegas Redevelopment Agency 18 percent (%) Set-Aside for Affordable Housing will be used for:

Affordable Single and Multi-family Housing Projects

Needs of Public Housing (91.210 (b)) Housing Authority Consultation

Discussions were held with the Southern Nevada Regional Housing Authority (SNRHA) and their respective jurisdictional governments regarding the development of the Consolidated Plan and the Housing Authority' 5-year Plans. The former three housing authorities that were previously represented in Clark County have been regionalized into one agency (SNRHA) effective January 2010. The draft Consolidated Plan was provided to the housing authority for its input.

Institutional Structure: Housing Authority

The Southern Nevada Regional Housing Authority work with its local jurisdictional governments to ensure the efficient and effective delivery of housing authority services. The regionalization for the former three housing authorities remove restrictions of jurisdictional boundaries, thereby eliminating paperwork and administrative requirements brought about by the portability regulations of the program. This also afford the community and its residents with one set of policies and procedures; one wait list for housing and one goal to provide low-income families with safe, decent and affordable housing. For more information on housing authority's activities, please refer to the SNRHA's five-year plan.

Over the years, each jurisdiction has funded a variety of public service, housing and community facility projects, through the housing authorities and social service organizations,

which benefit housing authority residents. This interaction and support between the jurisdictions and their respective housing authorities is expected to continue over the next five years as well via the Southern Nevada Regional Housing Authority which will result in the elimination of duplicate services.

Any capital improvements, demolition, or disposition of public housing developments are reviewed by the appropriate jurisdictions through interactions with governmental agencies for permitting, zoning, and funding.

Southern Nevada Regional Housing Authority (SNRHA)

The SNRHA, as a separate entity from Clark County, utilizes federal assistance to manage public housing units, administer rental assistance and operates non-federally assisted housing in both incorporated and unincorporated areas of Clark County. Through a contractual relationship, SNRHA administers a Tenant Based Rental Assistance Program for Homeless Families under the County's HOME Program. The Clark County HOME Program also enters into agreements with the SNRHA for development of affordable housing on a specific project basis. For example, Clark County is providing HOME funds toward the redevelopment of the Miller Plaza Public Housing and Brown Homes Non-Conventional Public Housing.

It also manages Section 202 elderly rental units owned by non-profit organizations and operates a Housing Choice Voucher Program of 9,699 units.

Housing Needs (91.205)*Please also refer to the Housing Needs Table in the Needs.xls workbook

Public Housing Residents

In an effort to move public housing residents up the economic scale, the SNRHA participates in the Family Self Sufficiency (FSS) Program. Under this program, public housing residents and Section 8- Housing Choice Voucher participant are provided the means, through the coordination of public and private resources and supportive services, to becoming economically independent and self-sufficient. Supportive services required to achieve self-sufficiency are based on individual family needs and may include child care, transportation, education, job training, preparation, and counseling, substance/alcohol abuse treatment and counseling, life skills training and homeownership counseling. Thousands remain on the Section 8 –Housing Choice Voucher (HCV) and Public Housing waiting lists. For a full understanding of public housing resident and HCV participant needs and programs see the 5-year plans of the SNRHA, available through the organizations. For specific information on the number of public housing units, etc. please see the Market Analysis in this document.

Priority Housing Needs (91.215 (b)) Housing Priorities for HCP Consortium

Housing Market Analysis (91.210)*Please also refer to the Housing Market Analysis Table in the Needs.xls workbook.

Assisted Housing Inventory

Assisted housing is housing that receives some form of federal, state or local financial assistance. This includes grants, loans, low-income housing tax credits, and industrial development revenue bonds. Assisted housing can be project based, where the housing unit itself is subsidized, or tenant based, where the assistance is given directly to the tenant who is then responsible for finding housing in the private market. Assisted housing includes the traditional public housing units that are funded by HUD as well as housing units that are managed by non-profit groups. In recent years, the Housing Authorities have expanded their

parameters to serve people up to 80% of area median income, making housing for people at 30% of area median income increasingly scarce as housing authority units are rented to those over 30% of area median income.

Effective January 1, 2010, the Consortium consists of one housing authority. The former two public housing authorities: the Housing Authority of Clark County (HACC) and the Housing Authority City of Las Vegas (HACLV) have been regionalized into one agency, the newly formed Southern Nevada Regional Housing Authority. The Housing Authority of the City of North Las Vegas has not joined in the regional agency. There are currently 2937 public housing units and 830 affordable housing units in the Consortium. Figure 36 indicates the number and type of "Publicly Assisted" housing units by PHA while Figure 37 indicates the number and type of "Public Housing" units by PHA.

See last page for updated chart

Figure 36. Clark County Publicly Assisted Housing Units

| Public Housing Authority | Section 8 Rental Vouchers ¹ | Tenant-Based Rental Assistance ² | Other Federally Assisted Housing | Total Housing Units |
|-----------------------------|---|---|-------------------------------------|------------------------|
| SNRHA | 9699 | 98 | 140 | 2,998 |
| | | | | |
| North Las Vegas | n/a | 0 | 101 | 101 |
| Total Units by Type | | 150 | 666 | 9,056 |

- 1. Section 8 Rental Vouchers: allow low-income households to lease units from private sector owners. Program requires 75% of households have incomes less than 30% of the Area Median Family Income. Households using vouchers must pay at least 30% of their income as rent with the Housing Authority paying the balance of an agreed upon Fair Market Rent using HUD funds.
- 2. Tenant Based Rental Assistance Program: program is allocated funds through the Clark County HOME Consortium from both HOME funds and Low Income Housing Trust Funds. The program is modeled after the Section 8 Voucher program in which families pay 30% of their household income as rent. Clark County and the City of Las Vegas both support programs that specifically target special needs populations, including homeless households and those with severe mental illness. The City has 52 Project-Based Units.
- 3. Section 202 New Construction: program provides a reduced interest rate loan making private non-profit group development economically feasible. This program assists the elderly and handicapped through subsidized operating costs allowing households to pay 30% of their income as rent. Clark County Housing Authority manages 100 units under the Section 236 Preservation program.

Figure 37. Clark County Low Rent Public Housing¹ Units

| Public Housing Authority | Number of Elderly Units | Number of Family Units | Number of Scattered Sites | Total Public Housing Units |
|-----------------------------|----------------------------|------------------------|------------------------------|-------------------------------|
| Clark County | 175 | 529 | 186 | 890 |
| Las Vegas | 758 | 1,082 | 225 | 2,065 |
| North Las Vegas | 120 | 101 | 0 | 221 |
| Total Units by Type | 1,053 | 1,712 | 411 | 3,176 |

1. Conventional Low Rent Public Housing: Constructed with Federal funds, owned and managed

by Housing Authorities. Operated from funds paid as rent by residents in addition to subsidies provided through HUD. Residents of Conventional Low Rent units pay 30% of their household adjusted income as rent.

Source: Clark County, Las Vegas, North Las Vegas Housing Authorities - 2005

Income Limits for Assisted Housing

Income limits for federally assisted public housing programs are set at 50% of the area median family income, as determined annually by HUD, and apply to all of Clark County. The eligibility level for any of the above federally assisted programs ranges from an annual income of \$19,800 for one person to \$37,300 for a family of eight.

Use of Funds

With increasing costs for both ownership and rental housing, the HCP Consortium will continue to focus its housing efforts on homeownership assistance, housing rehabilitation, new construction of both owner and rental housing, and rental assistance.

H-3 Expand the supply of affordable housing for people with special

needs:

Elderly, Frail Elderly, Developmentally Disabled, Severely Mentally III, Physically Disabled, HIV/AIDS, **Public Housing** Residents

Provide developer financing and technical assistance through partnership with community non-profit and

for-profit developers to help build affordable special needs rental housing

Maintain and preserve in Provide single family housing of affordable housing units for special needs households

Construct new rental units for nonhomeless people with special needs

good condition the supply rehabilitation for people with special needs:

Needs of Public Housing (91.210 (b))

In cooperation with the public housing agency or agencies located within its boundaries, describe the needs of public housing, including the number of public housing units in the jurisdiction, the physical condition of such units, the restoration and revitalization needs of public housing projects within the jurisdiction, and other factors, including the number of families on public housing and tenant-based waiting lists and results from the Section 504 needs assessment of public housing projects located within its boundaries (i.e. assessment of needs of tenants and applicants on waiting list for accessible units as required by 24 CFR 8.25). The public housing agency and jurisdiction can use the optional Priority Public Housing Needs Table (formerly Table 4) of the Consolidated Plan to identify priority public housing needs to assist in this process.

For specific local public housing information please refer to the following websites:

http://www.nlvha.com http://www.haccnv.org http://www.haclv.org

Number of Public Housing Units, Physical Condition of Public Housing, Restoration and Revitalization Needs of Public Housing

Southern Nevada Regional Housing Authority

The SNRHA currently has 2937 Public Housing units in its inventory. Rehabilitation needs are primarily funded using the Capital Fund. Physical improvements are planned or underway at several sites such as Levy Gardens, James Down Towers, Espinoza Terrace and Landsman Gardens. There are plans to convert unit in several properties to provide wheelchair, hearing and visual accessibility.

The results of the recent physical needs assessment indicate that the physical conditions of certain developments are in need of considerable improvements. The majorities of these properties are over thirty years old and are in need of comprehensive modernization. The Capital Fund Program/modernization funding has experienced significant cuts in the last three years. The physical needs assessment indicates \$134.8 million is needed in order to ensure the public housing developments remain a viable housing option for low-income persons.

The former HACLV completed the Voluntary Compliance Agreement with HUD by the deadline of December 31, 2009. As the newly formed SNRHA, we are concentrating efforts to meet the requirements for the former CCHA Voluntary Compliance Agreement.

Housing Authority of the City of North Las Vegas -

The Housing Authority of the City of North Las Vegas continues to own and operate its inventory of 120 conventional assisted units, under the Low-Rent Public Housing Program. All one hundred twenty (120) are for elderly only. The remaining ninety-eight (98) are currently scheduled for demolition.

Public Housing and Section 8 waiting lists

The Section 8 –Housing Choice Voucher Program and Public Housing waiting lists are long and only open for new applications infrequently. This is an indication of severe housing needs community wide, especially for households below 30% of area median income.

Southern Nevada Regional Housing Authority -

| • | Total Applicants on Wait List – Conventional (CV) | 3691 |
|---|---|------|
| • | Applicants over the age of 62 on the CV Wait List: | 157 |
| • | Applicants on the Designated Housing Wait List: | 423 |
| • | Total Applicants on Section 8 Wait List: | 3724 |
| • | Total Applicants of Public Housing Site-Based Wait List | 3494 |

Public Housing Strategy (91.210) Housing Authority Strategic Plans

Currently SNRHA have Family Self Sufficiency Programs in operation. These programs provide interested residents the opportunity to increase their employment skills and gain employment through education and job training programs, as well as support services. Each participating resident must enter into a five-year contract that specifies their individualized goals to achieving self-sufficiency. These goals can include job training or education, and the resident receives assistance with childcare, transportation and other necessities to help ensure a successful endeavor.

The neighborhood revitalization initiatives being undertaken by Clark County, Las Vegas and North Las Vegas directly affect the public housing developments located in the target areas. Improvements to public facilities, parks and the continued funding of public service programs affect the residents of the entire neighborhood, including the many public housing residents located in those neighborhoods.

Southern Nevada Regional Housing Authority's 5-Year Goals, Management Initiatives and Homeownership Initiatives

Clark County is supporting the SNRHA in the redevelopment of 16 acres at Flamingo and Perry. The existing distressed Miller Plaza and Brown Homes was demolished and will be redeveloped using ARRA Funds with 80 units of senior housing for the first phase. An additional 40 units of senior housing are planned for the site in a future phase of the project.

The SNRHA has 12 resident councils in formation or operation and has a staff member designated to assist in organizing the remaining SNRHA public housing development's resident councils.

Through the American Dream Down payment Initiative, the Clark County HOME Consortium will require its homeownership funded agencies to devise outreach strategies to the local housing authorities to work with public housing residents toward homeownership. This should be relatively easy as most of the non-profit organizations that provide down payment assistance already have relationships with the local housing authorities. For example, the Women's Development Center provides the case management and the SNRHA provides the Tenant Based Rental Assistance to homeless families as part of the TBRA for Homeless Families Program.

SNRHA has designated 96 of its existing scattered site public housing units for the Public Housing Homeownership Program. The remaining 291 scattered sites will be utilized for applicants in our Public Housing Program.

SNRHA's 5-Year Goals, Management Initiatives and Homeownership Initiatives

Expand the supply of Low Income and Affordable housing available within its jurisdiction:

- Apply for additional Section 8 Choice Vouchers
- Develop public/private partnerships to create affordable housing opportunities
- Utilize SNRHA's resources to leverage and encourage new development initiatives
- Expand homeownership initiatives to SNRHA residents and program participants.

Improve the quality of assisted housing:

- Improve program management and fiscal accountability by utilizing SEMAP and PHAS indicators
- Increase customer satisfaction

Increase assisted housing choices:

- Conduct outreach efforts to potential vouchers landlords
- Further the development of the Section 8 Homeownership Program

Improve marketability of SNRHA owned units:

- Enhance and maintain site appearance to increase curb appeal
- Provide amenities and services to compete with private sector property owners

• Further develop partnerships with law enforcement agencies to provide a safe living environment

Promote self-sufficiency and economic independence of assisted households:

- Increase the number and percentage of employed program participants
- Further develop and enhance educational opportunities and prevention programs for youth
- Provide and attract supportive services to increase program participants' employability through job training and educational opportunities
- Provide public/private partnerships to further enhance resident initiatives at no cost to the agency (i.e., Sunrise Hospital, Girl Scouts, Juvenile Justice Department) through fund raising and grant application submission
- Promote homeownership opportunities through the Scattered Site Homeownership Program, the Section 8 Housing Choice Voucher Program, and the supportive service program for potential homebuyers.

Increase affordable housing resources:

- Develop a detailed plan for the Replacement Housing Fund
- Continue to identify partners for affordable housing development
- Explore the opportunity for conversion of assistance from unit-based to tenant-based. Consider the development of a Conversion Plan

Currently there are six (6) Senior Resident Councils and six (6) Family resident councils active at SNRHA. The SNRHA's Supportive Services Department will be working to establish/re-establish councils in its remaining five housing developments over the next five years.

The SNRHA currently administers a Scattered Site Homeownership Program, which involves the sale of existing scattered site homes to HACLV low-income Public Housing residents and Section 8 participants. The homes are sold at or below fair market value and the SNRHA provides down payment and closing costs assistance to buyers as well as directing prospective buyers to other organizations, which provide low-income homebuyer assistance. Prospective purchasers must be able to qualify for a mortgage and attend a Homeownership counseling course.

SNRHA also administers a Section 8 Homeownership Program, which utilizes the Voucher subsidy towards mortgage payments vs. rental assistance for eligible participants. Participants must be Section 8 participants and FSS graduates and must attend a Homeownership counseling course.

The Housing Authority will continue its partnerships with the City of North Las Vegas and local non-profits towards their mutual goal of revitalizing old neighborhoods and increasing the availability of affordable housing units to low and moderate income families including the elderly and disabled.

Public Housing Program residents and Section 8 program participants have played and will continue to play a vital role in the development of this Agency Plan in their capacity as a "Resident Advisory Board" (RAB) which contributed input into policies and strategies contained in this Plan.

Troubled Housing Authority

The City of North Las Vegas has received an official notice from the U.S. Department of Housing and Urban Development (HUD) as being designated as a troubled housing agency by the Department of Housing and Urban Development. In April of 2009 the Housing Choice Voucher Program was transferred by HUD to the now entitled SNRHA. The City of North Las Vegas will continue to hold an interest in 40 affordable housing units which the CNLV Housing Authority rents monthly to produce operating income. The City has committed to investing \$469,000 to rehabilitate the 100 unit Thunderbird Apartments owned by the CNLV Housing Authority and is working with a non-profit housing agency to purchase a Carroll street property from the NLV Housing Authority for \$425,345. The City has also granted a waiver of payment to the Housing Authority for their Payment in lieu of taxes for fiscal year ending June 30, 2004 in the amount of \$14,000 and anticipates a request for fiscal year 2005 for approximately the same amount. In addition to the aforementioned investments the City of North Las Vegas has invested a significant amount in the following CNLV Housing Authority projects over the last three years: 1) CNLV Housing Authority Recreation Center Addition (\$96,000), 2) Casa Rosa Rehabilitation/Weatherization Project (\$85,000), 3) Energy Efficiency Program (\$85,000).

It is important to note that the City of North Las Vegas Housing Authority is a separate legal government entity from the City of North Las Vegas. To date the City of North Las Vegas Housing Authority has not requested the City of North Las Vegas provide the Agency with financial or other assistance. The City does not intend to provide additional financial assistance to the CNLV Housing Authority from City General funds. However, if such a request is made the City will evaluate the request and make a decision at that time. Although no formal request has been made, City staff has been providing the Housing Authority with pro bono technical assistance to resolve issues related to the Desert Mesa housing development for three months and will continue until the development issues are resolved. Resolution of the Desert Mesa project will have a positive financial impact to the Authority between \$2.5 and \$3.0 million dollars. Therefore, the City will continue to support the efforts of the North Las Vegas Housing Authority to improve its operations to remove the troubled Housing Authority designation.

Resources

Following is an overview of the programs and resources available to assist the implementation of the Housing Strategic Plan, the Continuum of Care for the Homeless Strategic Plan and the Community Development Strategic Plan. All of the programs and resources identified below may be utilized, as appropriate, in order to implement the objectives outlined in each strategic plan.

| Name of Program | Agency | Program | Target Population | Eligible Applicants | Funding Requirements | Activity Type |
|---|--------|---------|------------------------|---|----------------------|--|
| Federal | | | | | | |
| Public Housing Modernization (Comprehensive Grant Program) | HUD | Grant | Public housing tenants | public housing | program formula for | Capital improvements and related management improvements in public housing |
| Public Housing Operating Subsidy | HUD | Subsidy | Lower-income families | housing under annual contributions contracts with HUD | | Maintenance and continued operation of PHA housing projects |

Assisted Housing Inventory

Figure 36. Clark County Publicly Assisted Housing Units

| | Public Housing Authority | Section 8 Rental Vouchers ¹ | Tenant-Based Rental Assistance ² | Other Federally Assisted Housing | Total Housing Units |
|-----|--------------------------|---|---|-------------------------------------|------------------------|
| SNF | RHA | 9699 | 199 | 40 | 9938 |

- 1. Section 8 Rental Vouchers: allow low-income households to lease units from private sector owners. Program requires 75% of households have incomes less than 30% of the Area Median Family Income. Households using vouchers must pay at least 30% of their income as rent with the Housing Authority paying the balance of an agreed upon Fair Market Rent using HUD funds.
- 2. Tenant Based Rental Assistance Program: program is allocated funds through the Clark County HOME Consortium from both HOME funds and Low Income Housing Trust Funds. The program is modeled after the Section 8 Voucher program in which families pay 30% of their household income as rent. Clark County and the City of Las Vegas both support programs that specifically target special needs populations, including homeless households and those with severe mental illness. The City has 52 Project-Based Units.
- 3. Section 202 New Construction: program provides a reduced interest rate loan making private non-profit group development economically feasible. This program assists the elderly and handicapped through subsidized operating costs allowing households to pay 30% of their income as rent. Clark County Housing Authority manages 100 units under the Section 236 Preservation program. Source: Southern Nevada Regional Housing Authority 2010

Figure 37. Clark County Low Rent Public Housing Units

| Public Housing Authority | Number of Elderly Units | Number of Family Units | Number of Scattered Sites | |
|-----------------------------|----------------------------|------------------------|------------------------------|------|
| SNRHA | 894 | 2477 | 443 | 3814 |

^{1.} Conventional Low Rent Public Housing: Constructed with Federal funds, owned and managed by Housing Authorities. Operated from funds paid as rent by residents in addition to subsidies provided via HUD. Residents of Conventional Low Rent units pay 30% of their household adjusted income as rent. Source: Southern Nevada Regional Housing Authority – 2010

For more information on public housing resident participation, please refer to the HACLV website at http://www.haclv.org.

Housing Authority Performance

As the SNRHA is newly constituted, the agency has not been evaluated under the criteria of HUD's public housing assessment system.

Barriers to Affordable Housing (91.210 (e) and 91.215 (f))

1. Public Policies Impacting the Cost of Housing

Current public policies, including zoning and land use restrictions, often favor the construction of low density single-family housing units over high density single-family or multi-family housing. Housing development costs, including land, construction, water, utilities, continue to influence the cost of housing developments. The lack of land availability and lack of community support are also creating barriers to the production of affordable housing. The following barriers created by public policies are impacting the cost of housing in the Las Vegas metropolitan area:

Citizen Review: Required public hearings before public entities such as Planning and Zoning Commission and City Council to allow public comment on proposed affordable housing projects add to the processing time and ultimately to the project's final cost. Affordable and special needs housing development goes through the standard development review process. Sometimes during this process citizen concerns arise that are often based on fears regarding the believed characteristics of potential residents or the housing's characteristics or perceived impact (e.g. housing density or impact on neighboring housing). These concerns on the part of citizens often result in a delay of action by the local decision making body.

Community Support: There has traditionally been minimal support for affordable housing development in Southern Nevada. There have been problems with the "Not In My Backyard" or NIMBYism among residents of established neighborhoods who fear affordable housing and higher densities. Housing advocacy groups, non-profit organizations and the jurisdictions themselves are involved in raising public awareness regarding the shortage of affordable housing and the reality of affordable housing in an effort to reduce citizen concerns.

Financing for Homeownership: Due the economic crisis facing the nation as a whole and Las Vegas specifically, the financing of a home has become increasing challenging. The credit crunch of 2009 and 2010 has made it extremely difficult for individuals to qualify to purchase homes. Programs such as the Neighborhood Stabilization Plan will assist the city through the development programs that will reduce the number of abandoned and vacant homes from our existing housing stock rather than constructing more housing in an already saturated market.

Permit and Plans Review Time: The review process itself can increase costs by virtue of the amount of time and money it takes for a developer to receive approval. This results from staff review of a development proposal in addition to any required public hearings. The City plans check process includes the following departments: Planning and Zoning, Building and Safety, Business Development, Fire Services, and Public Works. Plan review time is dependent upon the size and complexity of the project. The department makes every effort to review plans as quickly as possible. Several options, such as Express Plans Review are available to expedite this process. Again, much depends on the quality and completeness of the original submission and response time in correcting problems.

Permit Processing Fees: The City has a full cost recovery policy for processing development applications and these fees are not considered burdensome. Using the average square footage for a single-family home, 2,099 square feet, for the Las Vegas Metropolitan Area (Source: Southern Nevada Homebuilders Association), the total development fees for an average single-family home in the City is approximately \$5,000. These processing fees are added to the cost of the housing and thus passed on to the end user. Building department and public works fees are imposed on all developments with no waivers or reduced fees available for affordable housing developments.

Water Fees: The Las Vegas Valley Water District imposed a regional connection fee for new water hook-ups in 1996. Phased in over two years, the single-family fee went from \$1,000 in 1996 to \$3,400 in 1998 and the multi-family fee went from \$6,290 in 1996 to \$21,380 in 1998. Then in 2000, the water fees were again increased and were phased in over four years. The fee per apartment unit in 2000 was \$1,288 and was increased to match the residential fee of \$2,136 per unit in 2004. This has placed a substantial cost increase on the development of affordable housing, which is generally multi-family. In 1996, the water fees for a 216-unit apartment development were slightly under \$25,000. In 2000, the same apartment complex would have paid \$278,208 in water fees. In 2004, the connection fees for the same 216-unit development are \$461,376. Today, the connection fees are approximately \$500,000.

2. Strategies to Remove Barriers to Affordable Housing

The City plans to undertake following strategies during the next four (4) years to remove barriers to affordable housing:

- Assist affordable housing developers with the development process and how to obtain project building permits in a timely manner
- Continue to participate in the Southern Nevada Regional Planning Coalition (SNRPC) workforce housing and homeless committee meetings
- Continue to partner with community non-profit and for-profit housing developers
- Establish a Community Land Trust for affordable housing
- Explore incentives for developers of affordable housing such as density bonus or reduction of development fees
- Explore policies that will help slow down the conversion of apartments to condominiums
- Partner with the Southern Nevada Home Builders Association (SNHBA)
- Research best practices nationwide for affordable housing policies and programs
- Neighborhood Stabilization Plan Homeownership Assistance Program, Lease-To-Own and Scattered Site Programs.
- Homeless Prevention

HOMELESS

Homeless Needs (91.205 (b) and 91.215 (c))

1. Homeless Needs

Table 32 below shows the number of homeless individuals, homeless families with children and persons in homeless families with children residing in shelters or are unsheltered in Southern Nevada. The homeless subpopulation numbers are also shown for the chronically homeless, seriously mentally ill, chronic substance abuse, veterans, persons with HIV/AIDS, victims of domestic violence, and youth (under 18 years of age). For more information on homeless needs, please refer to the Homeless Needs table.

Table 32 – Homeless Population and Sub-Populations

| Hamalaca Bandatian | | tered | Unsheltered | Total |
|--|------------------|---------------------|-------------|--------|
| Homeless Population | Emergency | Transitional | | |
| 1. Homeless Individuals | 1,473 | 675 | 2,332 | 4,480 |
| 2. Homeless Families with | | | | |
| Children | | | | |
| 2a. Persons in Homeless Families | 265 | 361 | 7,092 | 7,718 |
| with Children | | | | |
| Total (1 + 2a) | 1,738 | 1,036 | 9,424 | 12,198 |
| Homeless Subpopulations | Sheltered | | Unsheltered | Total |
| | Emergency | Transitional | | |
| 1. Chronically Homeless | 479 | 101 | 1,399 | 1,979 |
| 2. Severely Mentally III | 178 | 93 | | |
| 3. Chronic Substance Abuse | 575 | 301 | | |
| 4. Veterans | 371 | 195 | | |
| | | | | |
| 5. Persons with HIV/AIDS | 59 | 13 | | |
| 5. Persons with HIV/AIDS6. Victims of Domestic Violence | 59 114 | 13 60 | | |
| | | | | |

Source: City of Las Vegas, Homes for Homeless Nevadans 10-Year Plan to Reduce Homelessness, 2006; Clark County, Southern Nevada Continuum of Care, 2005

Table 33 below indicates the number of shelter and housing beds available for homeless individuals and homeless families in Southern Nevada. The table also shows the homeless needs, what resources are available, and the gap between the homeless needs and resources available.

Table 33 – Homeless Needs (Number of Beds) for Individuals and Families

| Homeless Needs: Individuals | Needs | Currently Available | Gap |
|------------------------------|-------|------------------------|-------|
| Emergency Shelters | 1,000 | 1,200 | -200 |
| Transitional Housing | 1,300 | 913 | 387 |
| Permanent Supportive Housing | 2,543 | 820 | 1,723 |
| Total | 4,843 | 2,933 | 1,910 |
| Chronically Homeless | 1,979 | 214 | |

| Homeless Needs: Families | Needs | Currently Available | Gap |
|------------------------------|-------|------------------------|-------|
| Emergency Shelters | 525 | 344 | 181 |
| Transitional Housing | 3,811 | 432 | 3,379 |
| Permanent Supportive Housing | 1,940 | 124 | 1,816 |
| Total | 3,438 | 900 | 2,538 |

Source: City of Las Vegas, Homes for Homeless Nevadans 10-Year Plan to Reduce Homelessness, 2006; Clark County, Southern Nevada Continuum of Care, 2005

1. Priority Homeless Needs

Table 34 below indicates the categories of priority homeless needs within the Southern Nevada Continuum of Care planning process. Priority homeless needs include the following categories:

- ➤ **High Priority**: Activities, including existing and new projects, to address this homeless category need will be funded during the five-year period of this plan.
- Medium Priority: If funds are available, activities to address this homeless category need may be funded during the five-year period of this plan.

Table 34 – Priority Homeless Needs

| Continuum of Care Category | Individuals | Families | Funding Source |
|------------------------------|-------------|-----------------|---------------------------|
| Emergency Shelter | Medium | Medium | ESG, CDBG |
| Transitional Housing | High | High | ESG, CDBG, HOPWA |
| Permanent Supportive Housing | High | High | ESG, CDBG, HOME, HOPWA |
| Chronically Homeless | High | High | ESG, CDBG, HOME, HOPWA |

Source: City of Las Vegas, Homes for Homeless Nevadans 10-Year Plan to Reduce Homelessness, 2006; Clark County, Southern Nevada Continuum of Care, 2005

Basis for determining priorities of each homeless category

The 2006 City of Las Vegas, Homes for Homeless Nevadans 10-Year Plan to Reduce Homelessness and 2005 Southern Nevada Continuum of Care strategic plan established the priority homeless needs. These two plans helped to identify the gaps between the existing homeless resources and the needs of the homeless population for homeless individuals and families. Table 31 shows that emergency shelter was a medium priority with enough resources available for homeless individuals and a small gap for homeless families. Table 31 shows that transitional housing and permanent supportive housing are high priorities because of the large gaps between what is currently available and the needs of the homeless population. The chronically homeless is a high priority because of the large number of chronically homeless persons that are unsheltered and not enough existing resources.

2. Chronically Homeless

The chronically homeless population is identified as a high priority in Table 32 and the Homeless Needs table. Approximately 60 percent (%) of the chronically homeless do not use the emergency shelters or existing service system and would benefit most from being placed directly into permanent supportive housing. An estimated 40 percent (%) of the population will use the emergency shelters and existing service system.

Homeless Inventory (91.210 (c))

1. Homeless Inventory

For a list of existing facilities and services for homeless persons and families, please refer to the 2005 Southern Nevada Continuum of Care Application Housing Activity Chart and Service Activity Chart which are both available at http://www.snrpc.org/Homeless_files/SNCoC05ConsolidatedApplicationSummary.pdf. Please also refer to the City of Las Vegas Homes for Homeless Nevadans 10-Year Plan to Reduce Homelessness which is available in print form at the Neighborhood Services Department.

Homeless Strategic Plan (91.215 (c))

1. Homelessness

The City of Las Vegas *Homes for Homeless Nevadans 10-Year Plan to Reduce Homelessness* was completed in March, 2006 by the City's Neighborhood Services Department 10-Year Planning Committee. The City's 10-year plan was completed in partnership with the Southern Nevada Regional Homeless and Housing Plan. The City's 10-year plan outlines the following strategies and action steps for reducing and ending homelessness:

- A. Promote interagency coordination of human service delivery programs
 - 1. Developing an internal continuum of care with all human service delivery programs.
 - 2. Developing Communication Protocols for homeless crisis.
 - 3. Re-evaluating the city's general and federal funded service provider contracts that can further leverage dollars and resources.
- B. Increase the availability of stable and sustainable housing
 - 1. Creating a regional strategy for developing low-income housing.
 - 2. Placing 900 chronic, temporary and/or episodic individuals/families in housing over ten years.
 - 3. Supporting and increasing housing options for homeless persons utilizing emergency shelter.
 - 4. Promoting valley-wide acquisition, rehabilitation, or new construction of permanent affordable housing.
 - 5. Promoting the sustainability of existing housing stock.
 - 6. Supporting the access and creating stable housing options for clients participating in city of Las Vegas programs.
 - 7. Promoting the use of a master leasing and utility program.
- C. Enhance coordination between non-profit organizations and government
 - 1. Promoting diversification of funding sources.
 - 2. Developing higher performance standards for funded entities.
 - 3. Creating of intergovernmental partnerships.
 - 4. Promoting of enhanced collaborations.
 - 5. Ensuring vendor accountability for funded services.
 - 6. Improving communication among governmental and non-profit entities.
 - 7. Increasing education regarding homeless issues
- D. Prevent individuals and families from becoming homeless
 - 1. Providing flexible payment and funding standards to assist at-risk households.
 - 2. Preventing 1,000 individuals or families from entering the cycle of homelessness over ten years.

- 3. Identifying households at risk for homelessness and link with responsible service provider.
- 4. Continuing programs and services that support housing stability, such as rent and utility assistance.
- 5. Raising education and awareness of early warning signs that lead to homelessness.
- 6. Breaking the cycle of recurrent homelessness through intensive case management and supportive housing.
- 7. Evaluating and measuring which programs and strategies are effective in preventing and reducing homelessness.
- E. Provide seamless client services through effective partnerships
 - 1. Using HMIS to improve client service delivery between homeless service providers.
 - 2. Using HMIS to link housing resources and availability.
 - 3. Continuing support and use of seamless service delivery programs and services.
 - 4. Supporting implementation of shared technology.
- F. Foster self-sufficiency through access to education, training, and employment opportunities
 - 1. Expanding existing employment and education programs to serve the episodic and temporarily homeless.
 - 2. Enhancing pre-employment and basic skills services.
 - 3. Supporting adult and alternative education and employment services.
 - 4. Establishing income management and financial guardianship programs and services.
 - 5. Revising intake and discharge services to assess employability, education, and training.
- G. Facilitate the transition from homelessness through intensive case management
 - 1. Utilizing the Homeless Management Information System (HMIS).
 - 2. Improving coordination of case management services.
 - 3. Improving the quality and accuracy of information and referral services.
 - 4. Developing partnerships with agencies providing credit repair, debt management, and budget programs.
 - 5. Developing alternative service delivery schedules.
 - 6. Promoting case management outside of traditional setting and service hours.
- H. Increase access to medical, dental, and vision care services
 - 1. Providing support services sensitive to the needs of medically frail homeless individuals.
 - 2. Pursuing partnerships and funding for dental and vision services.
 - 3. Supporting coordination of discharge planning and follow-up care between hospitals and homeless services.
 - 4. Leveraging funding opportunities to provide services for HIV/AIDS homeless individuals.
- I. Ensure the availability of basic needs services
 - 1. Supporting access to transitional supportive housing opportunities for clients in city programs.
 - 2. Supporting housing and services with preference to homeless special needs populations.
 - 3. Identifying additional transitional supportive housing units.

- 4. Supporting programs that enable basic hygiene, adequate diet, and activities of daily living.
- J. Improve availability of mental health services
 - 1. Ensuring financial support is available for the mental health triage center.
 - 2. Identifying additional funding for individuals served by the mental health system.
 - 3. Identifying funding for housing individuals served by the mental health system.
- K. Improve availability of substance abuse treatment programs
 - 1. Increasing access and availability to substance abuse programs for individuals participating in city programs.
 - 2. Supporting seamless services between treatment programs and housing providers.

According to the City's 10-Year plan, over the next 10 years, the City will work towards completing the following outcomes:

- 1. Reduced number of households entering the cycle of homelessness.
- 2. Higher levels of service and customer satisfaction for clients participating in city programs.
- 3. Reduced recidivism rates for ex-offender and chronic inebriates participating in the EVOLVE program and homeless individuals in the municipal court system.
- 4. Increased rates of placement into permanent housing for homeless clients participating in city programs.
- 5. Reduced duplication of services among government entities and non-profit organizations.
- 6. Greater capacity building with partner organizations
- 7. Lower cost and enhanced service delivery for government and service providers.
- 8. Increased perception among the homeless that services are available to assist them.
- 9. Increased employability, job readiness, job placement and retention for at-risk individuals.
- 10. Increased inventory of affordable housing in the Las Vegas valley.
- 11. Perceived improvement in their living situation among formerly homeless individuals.
- 12. Reduced number of homeless crisis situations and homeless interventions.

For more information, please refer to the City of Las Vegas *Homes for Homeless Nevadans 10-Year Plan to Reduce Homelessness* which is available in print form at the Neighborhood Services Department.

The City will also continue to be a participant in the meetings of the SNRPC Committee on Homelessness and the regional effort to end chronic homelessness by 2012. For the regional strategies related to homelessness, please refer to the Continuum of Care strategic plan which is available online at

http://www.co.clark.nv.us/social_service/homeless_default.htm.

The City has developed housing assistance and supportive services programs that assist extremely low- and low-income individuals and families who are at imminent risk

of becoming homeless. This includes the tenant-based rental assistance program and other programs that help to prevent homelessness.

2. Chronic Homelessness

Please refer to the City's Homeless Strategic Plan stated in the Homelessness section on pages 58-62. Please refer to the City of Las Vegas *Homes for Homeless Nevadans 10-Year Plan to Reduce Homelessness* which is available in print form at the Neighborhood Services Department. The City will also continue to be a participant in the meetings of the SNRPC Committee on Homelessness and the regional effort to end chronic homelessness by 2012. For the regional strategies related to chronic homelessness, please refer to the Southern Nevada Continuum of Care website at http://www.co.clark.nv.us/social_service/homeless_default.htm.

3. Homelessness Prevention

During the five-year period of this plan, the City is planning to fund several programs that provide assistance to individuals and families at risk of becoming homeless. Homeless prevention activities include tenant-based rental assistance, short-term rent, mortgage, and utility assistance, emergency food and resources assistance, transportation assistance, and other essential services. The City's strategies and action steps are stated in the Homeless Strategic Plan on pages 58-62. Please also refer to the City of Las Vegas Homes for Homeless Nevadans 10-Year Plan to Reduce Homelessness which is available in print form at the Neighborhood Services Department. For the regional strategies related to homelessness prevention, please refer to the Southern Nevada Continuum of Care website at http://www.co.clark.nv.us/social_service/homeless_default.htm.

4. Institutional Structure

The City of Las Vegas Neighborhood Services Department acts as the lead agency for the City's homelessness strategies. The Neighborhood Services Department has representatives that attend and participate in the meetings of the SNRPC Committee on Homelessness and the Southern Nevada Continuum of Care. The City works closely with Clark County and other local jurisdictions through the Clark County Consortium and SNRPC Committee on Homelessness meetings.

The City of Las Vegas *Homes for Homeless Nevadans 10-Year Plan to Reduce Homelessness* includes several public and private partners. The City provides funding to non-profit organizations that provide housing and services that benefit the homeless and help prevent homelessness. For a list of these organizations, please refer to the Managing the Process section on pages 13-14.

5. Discharge Coordination Policy

The City of Las Vegas receives ESG funding and will continue to work with Clark County and the State of Nevada on the community-wide Discharge Coordination Policy. Please also refer to the City of Las Vegas *Homes for Homeless Nevadans 10-Year Plan to Reduce Homelessness* which is available in print form at the Neighborhood Services Department. For regional discharge coordination policy information, please refer to the 2005 Southern Nevada Continuum of Care application which is available online at http://www.snrpc.org/Homelessfiles/SNCoC05ConsolidatedApplicationSummary.pdf.

Emergency Shelter Grants (ESG)

(States only) Describe the process for awarding grants to State recipients, and a description of how the allocation will be made available to units of local government.

1-5 Year Strategic Plan ESG response:

Not Applicable

COMMUNITY DEVELOPMENT

Community Development (91.215 (e))

*Please also refer to the Community Development Table in the Needs.xls workbook

1. Priority Community Development Needs

The City plans to fund a variety of Community Development Activities that are high priority needs. Please refer to the Community Development Needs table for the entire list of priority needs. Other high priority needs include acquisition of real property, clearance and demolition, homeownership assistance, housing rehabilitation, planning, and HOPWA. The City's priority non-housing community development needs for the Public Facilities and Improvements category are identified in Table 35 below.

Priority non-housing community development needs include the following categories:

- ➤ **High Priority**: Activities to address this need will be funded during the five-year period of this plan.
- ➤ **Medium Priority**: If funds are available, activities to address this need may be funded during the five-year period of this plan.
- **Low Priority**: The City will not fund activities to address this need during the five-year period of this plan without an amendment to this plan.

Table 35 - Public Facilities and Improvements

| Community Development Activity | Priority Need | Funding Source |
|---|----------------------|------------------|
| 03 - Public Facilities and Improvements | | |
| (General) | High | CDBG, Other |
| 03A - Senior Centers | Medium | CDBG, Other |
| 03C - Homeless Facilities | High | CDBG, Other |
| 03D - Community Centers | Medium | CDBG, Other |
| 03F - Parks, Recreational Facilities | Medium | CDBG, Other |
| 03H - Solid Waste Disposal Improvements | Low | Other |
| 03I - Flood Drain Improvements | Low | Other |
| 03J - Water/Sewer Improvements | Low | Other |
| 03K - Street Improvements | Medium | CDBG, Other |
| 03L - Sidewalks | High | CDBG, Other |
| 03M - Child Care Centers | High | CDBG, Other |
| 03P - Health Facilities | Medium | CDBG, Other |
| 03T - Operating Costs of Homeless/AIDS | | |
| Patients Programs | High | CDBG, ESG, Other |

The City's priority non-housing community development needs for the Public Services category are identified in Table 36 below.

Table 36 - Public Services

| Community Development Activity | Priority Need | Funding Source |
|-------------------------------------|---------------|------------------|
| 05 - Public Services (General) | High | CDBG, ESG, Other |
| 05A - Senior Services | High | CDBG, Other |
| 05B – Services for the Disabled | High | CDBG, Other |
| 05D - Youth Services | High | CDBG, Other |
| 05E - Transportation Services | Medium | CDBG |
| 05F - Substance Abuse Services | High | CDBG |
| 05G - Battered and Abused Spouses | High | CDBG |
| 05H - Employment Training | High | CDBG |
| 05I - Crime Awareness | Medium | CDBG, Other |
| 05L - Child Care Services | High | CDBG |
| 05M - Health Services | Medium | CDBG |
| 05N - Abused and Neglected Children | High | CDBG |
| 05O - Mental Health Services | High | CDBG |
| 05Q - Subsistence Payments | High | CDBG, ESG |

For more information on community development needs, please refer to the Community Development Needs Table included within this plan.

2. Basis for Assigning Priorities

The priorities are designated according to community needs based on public input from the community meetings, focus groups, and community surveys. The priorities are also based on previous community development projects. The non-housing community development activities are designated as high, medium, or low priorities based on whether the activity will be funded, may be funded, or will not be funded. The development of new public facilities is also dependent upon the financial ability of the City to support the operational costs including staffing of such facilities.

As stated in the Managing the Process section on pages 13-18 of this plan, community needs surveys were distributed by city neighborhood planners to neighborhood associations within targeted neighborhoods of the low and moderate-income areas to gather public input. The community surveys stated for the public to tell us what is important to them and their neighborhoods. According to Table 4 - Community Survey Results on page 15, the public input results indicate the following non-housing community needs in order of priority:

- 1. Employment Opportunities
- 2. Youth Activities
- 3. Job Training
- 4. Affordable Childcare
- 5. Life Skills
- 6. English as a Second Language (ESL) Training
- 7. Substance Abuse Programs

In addition, the City of Las Vegas Five-Year Capital Improvement Plan (CIP) FY 2010-2015 was used as a resource to help determine priority needs in CDBG-eligible areas. The CIP priority needs include: Improvements to Existing City Facilities, Transportation Infrastructure, Public Safety, Flood Control, Public Works, Sanitation, Street Lighting and

Signage, School Sign Upgrades, Culture and Recreation, Youth Facilities, Parks, and Economic Development. the City of Las Vegas Five-Year Capital Improvement Plan (CIP) FY 2010-2015 is available from the Department of Finance and Business Services at http://www.lasvegasnevada.gov/files/2010-2015 CIPbook.pdf.

2. Obstacles to Meeting Underserved Needs

Low and moderate-income persons are underserved in the areas of affordable childcare, employment opportunities, job training, youth activities, life skills, and social services. Several current and planned public services programs address these underserved needs of low and moderate-income persons. Senior and special needs services are also underserved needs in the community. The City has funded and plans to fund programs that provide services to senior and special needs populations.

The high costs of housing are making it difficult for the low and moderate-income populations to afford to live in the City of Las Vegas. A larger share of their income is being spent on their housing payment, which is leaving them with less income to pay for basic resources and services.

Additional obstacles to meeting underserved non-housing community development needs include the high land and construction costs for public facilities, capacity of local non-profit organizations to leverage funding for public services, lack of public and private sector support for public services, and lack of community support for public facilities and services. For Las Vegas metropolitan area Community and Special Needs information, please refer to the Southern Nevada Community Assessment, United Way and Nevada Community Foundation — 2003 available at http://www.nevadacf.org/CommunityAssessment.pdf.

3. Specific Long-term and Short-term Objectives

The high priority community development activities from Tables 33 and 34 are provided with goals for each accomplishment type. The high priority activities are priorities that the City expects to fund over the five-year period of this plan. The medium and low priority community development activities are not provided with goals, because the City does not expect to fund these priorities.

Table 37 below shows the community development activities, accomplishment types and goals that the City of Las Vegas is proposing to complete over the five-year period of this plan. Accomplishment type goals may change if the funding sources mentioned above in Tables 33 and 34 are reduced or increased.

Table 37 - Community Development Activities for 2010-2015

| Community Development Activity | Accomplishment Type | Goal |
|---|------------------------|------|
| 03 - Public Facilities and Improvements | | |
| (General) | 11 - Public Facilities | 3 |
| 03A - Senior Centers | 11 – Public Facilities | 0 |
| 03C - Homeless Facilities | 11 – Public Facilities | 1 |
| 03D – Community Centers | 11 – Public Facilities | 1 |
| 03F - Parks, Recreational Facilities | 11 – Public Facilities | 0 |
| 03K - Street Improvements | 11 – Public Facilities | 0 |
| 03L - Sidewalks | 11 – Public Facilities | 0 |
| 03M - Child Care Centers | 11 – Public Facilities | 0 |

| 03T - Operating Costs of Homeless/AIDS | | |
|--|-------------|-------|
| Patients Programs | 01 - People | 5,996 |
| 05 - Public Services (General) | 01 - People | 6,911 |
| 05A - Senior Services | 01 - People | 1,590 |
| 05B – Services for the Disabled | 01 - People | 128 |
| 05D - Youth Services | 01 - People | 9,684 |
| 05F - Substance Abuse Services | 01 - People | 0 |
| 05G - Battered and Abused Spouses | 01 - People | 929 |
| 05H - Employment Training | 01 - People | 680 |
| 05L - Child Care Services | 01 - People | 96 |
| 05M - Health Services | 01 - People | 0 |
| 05N - Abused and Neglected Children | 01 - People | 0 |
| 05O - Mental Health Services | 01 - People | 0 |
| 05Q - Subsistence Payments | 01 - People | 16 |

For more information on community development objectives, please refer to the Community Development Needs Table in this plan.

Antipoverty Strategy (91.215 (h))

1. Goals, Programs, and Policies for Reducing Poverty

The City of Las Vegas intends to use Consolidated Plan funding to help reduce the number of persons living below the poverty level. One of HUD's and the City's goals is to help residents living below the poverty level become self-sufficient. To achieve this goal, the City will provide housing assistance, supportive services, emergency resources, employment training, and other forms of assistance.

Over the five -year period of this plan, the City plans to fund several programs and projects with CDBG, ESG, HOME and HOPWA funds that will benefit poverty level families in the City of Las Vegas. The Southern Nevada Regional Housing Authority (SNRHA) plans to fund programs over the next four years that provide housing assistance to poverty level families within the City of Las Vegas.

The City's programs and projects will assist residents by providing new jobs, job placement, vocational training, affordable child care and preschool, transportation assistance, senior services, and educational opportunities. The City plans to continue to partner with the following organizations:

- Local non-profit organizations
- Nevada Development Authority
- University of Nevada-Las Vegas (UNLV)
- Community College of Southern Nevada (CCSN)
- Head Start program
- Southern Nevada Workforce Investment Board
- Nevada Micro Enterprise Initiative
- Clark County and other local jurisdictions
- State of Nevada
- Local businesses

2. Reduction of the Number of Poverty Level Families

The City's programs that assist residents living below the poverty level have a limited amount of funding and can only assist a limited number of residents. These programs are unlikely to significantly reduce the number of poverty level families.

There are other factors that are beyond the control of the City. These factors include the local business environment, regional economy, education levels, national economy, housing costs, transportation costs, and other factors. According to the 2000 Census for the City of Las Vegas:

- ➤ 10,166 families or 8.6 percent (%) living below the poverty level
- ➤ 56,053 individuals or 11.9 percent (%) living below the poverty level
- ➤ 4,552 families with female householder, no husband present or 21.4 percent (%) living below the poverty level
- ➤ 2,012 families with female householder, no husband present with related children under 5 years or 34.3 percent (%) living below the poverty level

The 2000 Census data shows that the City's highest priority would be to assist families with female householder, no husband present with related children under 5 years because of the high percentage of 34.3 percent (%) living below the poverty level. This shows the importance of programs that help to reduce poverty among families such as affordable child care, affordable preschool, job placement, and housing assistance.

Consolidated Plan funded programs and projects will assist individuals and families living below the poverty level directly and target the low and moderate-income neighborhoods. Additional resources and funding are needed to reduce the number of families and individuals living below the poverty level.

Low Income Housing Tax Credit (LIHTC) Coordination (91.315 (k))

- 1. (States only) Describe the strategy to coordinate the Low-income Housing Tax Credit (LIHTC) with the development of housing that is affordable to low- and moderate-income families.
- 1-5 Year Strategic Plan LIHTC Coordination response: **Not Applicable**

NON-HOMELESS SPECIAL NEEDS

Non-homeless Special Needs (91.205 (d) and 91.210 (d)) Analysis (including HOPWA)

1. Non-homeless Special Needs Populations

Table 38 below indicates the estimated number of persons for each special needs category who have needs for housing and supportive services. The special needs population numbers are for the greater Las Vegas area. This information is also listed in the non-homeless special needs table included in this plan.

Table 38 – Special Needs Populations

| Special Needs Category | Housing Needed | Supportive Services Needed |
|--|-------------------|-------------------------------|
| Elderly and Frail Elderly | 58,000 | 34,800 |
| Persons with Severe Mental Illness | 23,100 | 23,100 |
| Developmentally Disabled | 19,000 | 19,000 |
| Physically Disabled | 35,500 | 35,500 |
| Alcohol/Other Drug Addicted | 6,000 | 6,000 |
| Persons with HIV/AIDS and their Families | 4,800 | 4,800 |
| Total | 146,400 | 123,200 |

Source: Nevada Special Needs Housing Assessment, State of NV, BBC Research and Consulting – 2002, http://www.bbcresearch.com/library/nevada_final_report.pdf; State of NV; Clark County.

2. Priority Non-homeless Special Needs

Table 39 below lists the housing and supportive services priority needs for each special needs category. According to the table, all of the special needs categories are high priorities for housing and supportive services in the City. Over the five-year period of this plan, the City plans on funding programs and projects that will benefit elderly, frail elderly, persons with severe mental illness, developmentally disabled, physically disabled, alcohol/other drug addicted, and persons with HIV/AIDS and their families.

Table 39 - Special Needs Housing and Supportive Services Priority Needs

| Special Needs Category | Housing | Supportive Services |
|--|---------|---------------------|
| Elderly and Frail Elderly | High | High |
| Persons with Severe Mental Illness | High | High |
| Developmentally Disabled | High | High |
| Physically Disabled | High | High |
| Alcohol/Other Drug Addicted | High | High |
| Persons with HIV/AIDS and their Families | High | High |

3. Basis for Assigning Priorities for Special Needs

The priorities are designated according to community needs based on information from the Nevada Special Needs Housing Assessment and public input from the citizen participation process. The non-homeless special needs activities are designated as high, medium, or low based on whether the activity will be funded, may be funded, or will not be funded. The City plans on funding programs and projects that benefit all of the special needs categories which are high priorities for housing and supportive services.

As stated in the Managing the Process section on pages 13-18, community needs surveys were mailed out to residents of the low and moderate-income areas to gather public input. The community surveys stated for the public to tell us what is important to them and their neighborhoods. The community surveys included sections on community needs for selected special needs populations including seniors and persons with disabilities.

According to Table 4 - Community Survey Results on page 15, the public input results for selected special needs populations indicates the following needs in order of priority:

Special Needs Population: Seniors

- 1. Repair your Home
- 2. Senior Services
- 3. Affordable Homes
- 4. Assisted Living
- 5. Affordable Apartments
- 6. Adult Daycare

Special Needs Population: Persons with Disabilities

- 1. Disabilities Services
- 2. Repair your Home
- 3. Assisted Living
- 4. Affordable Homes
- 5. Affordable Apartments

The community survey results indicated that the highest priorities for seniors are to repair their homes, receive senior services, and live in affordable homes. The results indicated that the highest priorities for persons with disabilities are to receive disabilities services, repair their homes, and live in assisted living facilities. The results also show that both selected special needs populations need housing rehabilitation assistance and need supportive services.

4. Obstacles to Meeting Underserved Needs

Several current and planned public services programs address these underserved needs of non-homeless special needs populations. Senior and special needs services are underserved needs in the community. The City has funded and plans to fund programs that provide services to senior and special needs populations.

The high costs of housing are making it difficult for non-homeless special needs populations to afford to live in the City. A larger share of their income is being spent on their housing payment, which is leaving them with less income to pay for basic resources and services.

For Las Vegas metropolitan area special needs information, please refer to the 2002 Nevada Special Needs Housing Assessment, BBC Research and Consulting available at http://www.bbcresearch.com/library/nevada_final_report.pdf and the 2003 Southern Nevada Community Assessment, Nevada Community Foundation available at http://www.nevadacf.org/CommunityAssessment.pdf.

4. Existing Facilities and Services

For information on existing facilities and services for persons with special needs:

- For elderly and frail elderly persons, please refer to the State of Nevada Department of Human Resources, Division of Aging Services at http://aging.state.nv.us/ or http://aging.state.nv.us/ or http://www.nvaging.net/.
- For persons with severe mental illness, please refer to the State of Nevada Department of Health and Human Services, Division of Mental Health and Developmental Services at http://mhds.state.nv.us/mh/index.shtml or Southern Nevada Adult Mental Health Services http://mhds.state.nv.us/sn/index.shtml.
- For persons with developmental disabilities, please refer to the State of Nevada Department of Health and Human Services, Division of Mental Health and

- Developmental Services, Nevada Developmental Services at http://mhds.state.nv.us/ds/index.shtml or Desert Regional Center at http://mhds.state.nv.us/drc/.
- For persons with physical disabilities, please refer to the State of Nevada Department of Health and Human Services, Office of Disability Services at http://www.hr.state.nv.us/directors/disabilitysvcs/dhr odsprog.htm.
- For persons with alcohol/ other drug addicted problems, please refer to the State of Nevada Bureau of Alcohol and Drug Abuse website at http://health2k.state.nv.us/BADA/.
- For persons with HIV/AIDS and their families, please refer to the list of HOPWA service providers in the HOPWA section of this plan.

6. Tenant-Based Rental Assistance and HOME Funds

The City allocates HOME and HPRP funding to provide Tenant-Based Rental Assistance (TBRA) to homeless or new homebuyer households with special needs including the mentally ill and elderly. The City plans to allocate HOPWA funding to service providers to provide tenant-based rental assistance and supportive services for persons with HIV/AIDS and their families. The City plans to continue to allocate HOME funding for affordable rental multi-family housing acquisition, construction, and rehabilitation projects that benefit the elderly, frail elderly, and other special needs populations. The City plans to continue to use HOME funds for housing rehabilitation activities that benefit the elderly, frail elderly, and other special needs populations. The City will continue to fund housing and supportive services projects that will help special needs populations become more self-sufficient.

Specific Special Needs Objectives (91.215)

1. Specific Special Needs Objectives

Table 40 below lists the housing and supportive services objectives for each special needs category. The special needs categories include elderly and frail elderly, persons with severe mental illness, developmentally disabled, physically disabled, alcohol/other drug addicted, and persons with HIV/AIDS and their families. Please also refer to the Non-Homeless Special Needs Housing Table.

Table 40 - Special Needs Housing and Supportive Services Objectives

| Special Needs Category | Housing | Supportive Services |
|--|---------|------------------------|
| Elderly and Frail Elderly | 68 | 1,590 |
| Persons with Severe Mental Illness | 0 | 115 |
| Developmentally Disabled | 0 | 115 |
| Physically Disabled | 18 | 156 |
| Alcohol/Other Drug Addicted | 31 | 70 |
| Persons with HIV/AIDS and their Families | 4,174 | 3,464 |

2. Use of Available Resources for Special Needs

The City's housing and community development activities and resources for non-homeless special needs populations are included in the housing, homeless, and community development sections. Please refer to the Non-Homeless Special Needs Housing Table in this plan and the Action Plan project worksheets for the proposed special needs programs or projects. Other available resources for special needs include: Shelter Plus Care Program for persons with disabilities, Section 811 Supportive

Housing for Persons with Disabilities, Section 202 Low-Income Elderly Housing, Section 106 Counseling for Homebuyers, Homeowners, and Tenants including elderly and disabled, and the Ryan White Program for persons with HIV/AIDS.

Housing Opportunities for People with AIDS (HOPWA)

*Please also refer to the HOPWA Table in the Needs.xls workbook.

A. Use of Available Resources for Special Needs

The City's housing and community development activities and resources for non-homeless special needs populations are included in the housing, homeless, and community development sections. Please refer to the Non-Homeless Special Needs Housing Table in this plan and the Action Plan project worksheets for the proposed special needs programs or projects. Other available resources for special needs include: Shelter Plus Care Program for persons with disabilities, Section 811 Supportive Housing for Persons with Disabilities, Section 202 Low-Income Elderly Housing, Section 106 Counseling for Homebuyers, Homeowners, and Tenants including elderly and disabled, and the Ryan White Program for persons with HIV/AIDS.

HIV/AIDS and HOPWA

According to the Nevada State Health Division (SNHD) HIV/AIDS reporting system, at the end of 2009 there were 8,881 people known to be living with HIV/AIDS in the Las Vegas TGA, which encompasses Clark County and Nye County, Nevada and Mohave County, Arizona. That same year 245 new cases of HIV were reported, as well as 245 new cases of AIDS.

HOPWA funds leverage other resources, including programs involving housing, health care, and supportive services for persons with HIV/AIDS and their families through the Ryan White program and other Federal, State, local and private sources. The City requires that HOPWA service providers leverage other resources and coordinate their activities with other services providers to avoid duplication of services.

A small number of housing units in Southern Nevada are designated for persons with

HIV/AIDS. The majority of housing assistance persons with HIV/AIDS is provided through rental or mortgage payment subsidies and funded through the **HOPWA** program. The 2009 SNHD Surveillance Project estimates a housing gap of 47%, and a service needs gap of 39%. Based on this estimate, there are 4,174 persons with HIV/AIDS who are under-housed.

Table 41: Housing for Persons with HIV/AIDS

| Facility Type | Number |
|--|--------|
| Transitional/Permanent Existing Units | 41 |
| Rental/Housing Assistance (Persons/Year) | 255 |
| Living Independently or with Friends | |
| (Persons) | 4,707 |
| Sheltered Homeless (Persons) | 68 |
| Unsheltered Homeless (Persons) | 82 |

Source: City of Las Vegas HOPWA Program, Southern Nevada 2009 Homeless Census and Survey

The other 4,707 may live with family, friends or partners or in market or subsidized housing.

Some people with HIV/AIDS are in care facilities such as group homes or nursing homes, living in transitional housing or weekly motels, or are homeless. Service providers estimate the percentage of persons with HIV/AIDS living in nursing and group home to be very small, at only 1 to 3 percent. As noted in Table 41, a total of 41 units are available specifically to serve HIV/AIDS clients in Clark County including condominiums, townhouses, and apartments, communal living and single family detached housing units.

The Las Vegas HOPWA grant, administered by the City of Las Vegas, Neighborhood Services Department, encompasses all jurisdictions within Clark County, Nevada. The HIV/AIDS community is also assisted through the other HUD grants administered by the Cities and County in addition to Ryan White. Although not specifically for HIV/AIDS clients, the respective CDBG and ESG grants from each entity funds services that are also accessed by HIV/AIDS clients.

Table 42 below indicates the HOPWA priority needs. The table shows the estimated number of persons with HIV/AIDS with needs, based on current service levels, for each HOPWA activity. The table also shows the priority HOPWA needs for each HOPWA activity. Please also refer to the HOPWA Needs Table that is included in this plan.

1. HOPWA Activities to be Undertaken

The City allocates HOPWA funding to HOPWA service providers located throughout the Las Vegas metropolitan area that provide housing assistance and supportive services to persons with HIV/AIDS and their families. HOPWA service providers may assist clients with HIV/AIDS and their families with the following eligible activities:

- > short-term rental, mortgage, and utility assistance
- tenant-based rental assistance
- housing operations
- housing leasing
- permanent housing placement
- > resource identification
- housing information
- ➤ HIV/AIDS outreach/education
- emergency resource services
- supportive services

Table 42 – Priority HOPWA Needs

| HOPWA Activity | Estimated Needs | Priority Need |
|--|--------------------|------------------|
| Tenant-Based Rental Assistance | 900 | High |
| Short-Term Rent, Mortgage, and Utility Assistance | 1,500 | High |
| Facility-Based Programs | 4 | High |
| Units in Facilities Supported with Operating Costs | 75 | High |
| Units in Facilities Developed with Capital Funds and | 8 | Medium |
| Placed in Service During the Program Year | | |
| Stewardship (developed with HOPWA but no current | 0 | Low |
| operation or other costs) | | |
| Supportive Services | 3,464 | High |
| Housing Information Services/Resource Identification | 2,400 | High |
| Permanent Housing Placement Services | 200 | High |

The HOPWA activities are designated as high, medium, or low based on whether the activity will be funded, may be funded, or will not be funded. The City plans on funding High Priority HOPWA activities that benefit persons with HIV/AIDS and their families. Medium Priority HOPWA activities may be funded if there is funding available. Low Priority HOPWA activities will not be funded without an amendment to this plan.

2. HOPWA Output Goals

Table 43 below indicates the HOPWA Output Goals. The table shows the estimated output goals for each HOPWA activity. The output goals are based on the number of persons with HIV/AIDS and their families that will be served each year. The High Priority HOPWA activities are the only activities included in this table. The need for housing is greater than the funding available. The City will work with the Project Sponsors to develop other housing resources. In 2009, the City was able to provide a HOPWA funded TBRA program, the number below is based on 22 families per year receiving assistance. Please also refer to the HOPWA Needs Table that is included in this plan.

Table 43 – HOPWA Output Goals

| HOPWA Activity | Output Goal |
|--|-------------|
| Tenant-Based Rental Assistance | 110 |
| Short-Term Rent, Mortgage, and Utility Assistance | 1,275 |
| Facility-Based Programs | 4 |
| Units in Facilities Supported with Operating Costs | 30 |
| Units in Facilities Developed with Capital Funds and Placed in 0 | |
| Service During the Program Year | |
| Supportive Services | 2,000 |
| Housing Information Services/Resource Identification | 1,700 |
| Permanent Housing Placement Services | 300 |

1. Housing Facility Projects

For housing facility projects being developed, a target date for the completion of each development activity must be included and information on the continued use of these units for the eligible population based on their stewardship requirements (e.g. within the ten-year use periods for projects involving acquisition, new construction or substantial rehabilitation). In 2007, one HOPWA housing facility construction project produced eight new housing units for persons with HIV/AIDS. Currently, there are no HOPWA housing construction projects that are funded or underway. One HOPWA service provider is planning on replacing their 8 (2 four-plexes) currently owned housing units within the next four years. These housing units are expected to be demolished because of the I-15 Freeway expansion. The City foreclosed on a HOPWA funded 2 bedroom unit, and is in the process of awarding it to a HOPWA agency.

2. Geographic Allocation for HOPWA

Table 44 below indicates the geographic allocation for HOPWA activities. These organizations serve not only the zip codes stated below, but serve the entire Clark County EMSA. The table shows a list of the HOPWA service providers for the Las Vegas metropolitan area and their zip code(s) service areas, HOPWA funding as of March 1, 2010, and whether or not the service provider is faith-based. Two agencies (Nevada Association of Latin Americans and Caminar) that were providing services to this population are no longer doing so. Caminar had 28 units, 12 of which were HUD

202 congregate housing, 8 single cottages, and 7 scattered sites which have reached their HOPWA goal and are being reconveyed. They are in the process of discontinuing their organization in Nevada, and will concentrate on their California parent location. HUD and the City are working together to find a new operator for the 20 units that remain. NALA provided case management and STRMU to a mostly Hispanic segment of this population. The other agencies are absorbing these clients.

Table 44 – HOPWA Geographic Allocation

| HOPWA Service Provider | Zip Code | HOPWA Funding | Faith- based? |
|---|--------------|------------------|------------------|
| Aid for AIDS of Nevada (AFAN) | 89102 | \$611,693 | No |
| Golden Rainbow | 89109 | \$50,000 | No |
| Community Counseling Center | 89104 | \$102,000 | No |
| Help of Southern Nevada | 89104, 89119 | \$143,707 | No |
| Nevada Association of Latin Americans (NALA) | 89101 | \$7,610 | No |
| Women's Development Center | 89101, 89104 | \$50,000 | No |

3. Barriers to Receiving HOPWA

As the face of HIV/AIDS changes and federal funding sources diminish or implement change, it is crucial that yearly technical assistance/updates be made available to community based organizations in order to plan and execute necessary change without disruption of services to clients.

The extreme temperature in the Las Vegas Valley plays a key factor in waiting for public transportation. Multiple diagnoses became prevalent in the past few years with 75% of the participants, yet the barrier in treatment for these individuals continues in locating qualified providers.

Overall, there has been a 10 to 20% increase in rent in the past few years, the conversion of thousands of apartments into condos, and the elimination of thousands of trailer park spaces is contributing to the lack housing availability in Las Vegas. One major factor to trends in the community is the economic downfall and the challenges to meet the demands for these services. Project Sponsors have stated that they have seen an increase in the number of individuals in need of these services yet there is a significant decrease in the availability of these resources. Limited funds and the recession has greatly affected the Southern Nevada area. Unfortunately, a common coping mechanism for many individuals is an increase in both alcohol and drug consumption. The number of substance abuse clients has increased.

The barriers the Hispanic HIV/AIDS Community most commonly face derive from the fact that more that 50% of the cases are undocumented immigrants, which make them automatically ineligible for many government aid programs, with the only exception of Ryan White. Unfortunately this situation presents no outcome unless the client is eligible to obtain a Permanent Resident Card. Two of the main obstacles in the Hispanic Community that affect the way in which the needs of persons living with HIV/AIDS are being addressed, are ignorance of the available services, and fear of deportation and law enforcement if they request assistance. These two aspects of the Hispanic culture have a wide range of repercussions that go from preventing individuals to seek testing for HIV, STD's, etc. to getting and continuing treatment when already diagnosed.

6. Lead Agency for HOPWA

The HOPWA program in Las Vegas is administered by the City of Las Vegas Neighborhood Services Department. The HOPWA program is an entitlement grant program based on a renewable funding source pursuant to the number of HIV positive diagnoses as reported to the Center for Disease Control (CDC) by Clark County Health District (CCHD). The HOPWA grant covers Clark County, Nevada. This area is called the "EMSA" – Eligible Metropolitan Statistical Area.

a. HOPWA Consultations

The City consulted with the CCHD, Clark County Social Services (CCSS), and Las Vegas Eligible Metropolitan Area (EMA) Ryan White Title I Planning Council regarding the needs and issues facing persons with HIV/AIDS in the HOPWA EMSA. CCSS administers the Ryan White Title I program for the Las Vegas EMA. City staff has attended Planning Council meetings regarding the Planning Council's Comprehensive Plan on issues such as housing and supportive services. City staff will continue to attend these meetings and work together with staff from the Planning Council, CCHD, and CCSS.

The Planning Council is dedicated to develop and coordinate an effective and comprehensive plan for healthcare and support services in the Las Vegas EMA to improve the quality and availability of care for individuals with HIV and their families. The EMA served by the Planning Council consists of Clark and Nye Counties in Nevada and Mohave County in Arizona. The Planning Council is an autonomous decision-making group, which engages in a broadly inclusive planning process for HIV services. The CARE Act of 1990 and the CARE Act, as amended, establish the basic roles and responsibilities of the Planning Council.

b. **HOPWA Monitoring**

For information on HOPWA monitoring, please refer to the Monitoring section on page 26 of this plan. The HOPWA monitoring process is the same as the other Consolidated Plan programs.

7. HOPWA Certifications

This plan includes the certifications relevant to the HOPWA Program.

Specific HOPWA Objectives

- Describe how Federal, State, and local public and private sector resources that are reasonably expected to be available will be used to address identified needs for the period covered by the strategic plan.
- 3-5 Year Specific HOPWA Objectives response:

1. Specific HOPWA Objectives

Table 45 below indicates the specific HOPWA objectives for each HOPWA activity. Information is included on the accomplishment type, goal (annual objective), and funding sources for each HOPWA activity for the five-year period of this plan. The High Priority HOPWA activities are the only activities included in this table. Please also refer to the HOPWA Needs Table and Community Development Needs Table that are included in this plan.

Table 45 – Specific HOPWA Objectives for 2010-2015

| HOPWA Activity | Accomplishment Type | Goal | Funding Source |
|------------------------------------|------------------------|-------|-------------------|
| 31K - Facility-Based Housing - | 10 - Housing Units | 30 | HOPWA, |
| Operations | | | Other |
| 31G - Short-Term Rent, Mortgage, | 01 - People | 1,275 | HOPWA, |
| and Utility Payments | | | Other |
| 31F - Tenant-Based Rental | 01 - People | 110 | HOPWA, |
| Assistance | · | | Other |
| 31E - Supportive Services | 01 - People | 2,000 | HOPWA, |
| | · | | Other |
| 31I - Housing Information Services | 01 - People | 1,700 | HOPWA, |
| | · | | Other |
| 31H - Resource Identification | 01 - People | 300 | HOPWA, |
| | · | | Other |

OTHER NARRATIVE

Include any Strategic Plan information that was not covered by a narrative in any other section.

1. City of Las Vegas Analysis of Impediments to Fair Housing

The City developed an updated Analysis of Impediments (AI) to Fair Housing in 2010. The AI study is available in print form at the City of Las Vegas Neighborhood Services Department.

Summary of Las Vegas Impediments to Fair Housing Choice:

- Lack of Awareness about fair housing/reporting violations
- Lack of accessible housing/accessibility
- Discrimination
- > Affordable Housing Concentration
- Lack of affordable housing

The state of fair housing in the City of Las Vegas exemplifies many positive aspects:

- In general, the key persons interviewed for this AI said that discrimination is not a major problem in the City, instead the major problem is a lack of affordable housing.
- The distribution of affordable rental and single family housing throughout Clark County tends to be relatively even. Although some areas have a disproportionate share of affordable housing stock, the disparity is not great.
- Survey respondents did not identify major problems with the equality of City services in the City.
- Most people feel that the City has been working hard to mitigate fair housing barriers and is doing a decent job.

Table 43 - City of Las Vegas Fair Housing Action Plan

| | or Las Vegas I all Housing Action Flan |
|--|---|
| Policy | Objective |
| Increase citizens' | Implement a fair housing campaign targeted at the City's Hispanic or Latino, African American, families and disabled populations. Utilize radio, television, billboards/signage, and newspaper ads. |
| understanding of fair housing laws. | Design and distribute fair housing materials to community centers, libraries, and social service providers. |
| | Maintain a portion of the City's website to fair housing, with a link to HUD's site that can be used to submit a fair housing complaint. |
| Improve landlords, property managers | Implement an aggressive education and training program about fair housing issues for landlords and property managers. |
| and Realtors knowledge of fair housing laws. | Provide fair housing regulations and educational material to the Greater Las Vegas Area Realtors Associations (GLVAR). |
| Policy | Objective |
| | Dedicate funding to improve accessibility of the City for persons with disabilities. Specifically, continue to add curb cuts and improve the crosswalk signage in intersections that are often used by persons with disabilities. |
| Reduce fair housing impediments for people with disabilities. | Dedicate funding to provide more accessible housing for persons with disabilities, through home modifications, rehabilitation, and new construction. |
| disabilities. | Provide fair housing regulations and educational material to the Southern Nevada Home Builders Association as well as architectural and engineering professional associations to prevent fair housing violations early in the development process. |
| Work with the Southern Nevada Regional Housing Authority to ensure continued compliance with fair housing. | It is important that the City work with the Southern Nevada Regional Housing Authority to ensure that it is continuing to de-concentrate its public housing units to the extent possible and increase the number of units accessible to persons with disabilities. |
| Increase the City's role in fair housing. | Respondents to the fair housing survey suggested a stronger role for the city in mitigating fair housing. Although the San Francisco office of HUD receives and investigates fair housing complaints brought by Las Vegas residents, enforcement of Fair Housing Law is often more powerful and effective at the local level. |
| | Consider exploring the possibility of a joint agreement with other local government entities to support a local fair housing office including the hiring of a fair housing service provider using a portion of each entities federal entitlement grant funds. |

| | Maintain a portion of the city's website to fair housing, with a link to HUD's site that can be used to submit a fair housing complaint. |
|---|--|
| Better understand predatory lending problems and take actions to mitigate such activities if warranted. | The mail survey did not reveal that predatory lending activities were a major problem; however, interviews suggested that predatory lending is a growing concern in the City. The City should study the issue in more depth and determine if predatory lending is a significant problem. |

Continue working with regional planning efforts to ensure an equitable distribution of affordable housing throughout the Greater Las Vegas Valley and improve regional public transit systems. Also, encourage the Southern Nevada Regional Planning Commission to put affordable housing and fair housing on their agenda.